

# **DRAFT – 2020 CAPER**

## **CR-05 - Goals and Outcomes**

### **Progress the jurisdiction has made in carrying out its strategic plan and its action plan. 91.520(a)**

This could be an overview that includes major initiatives and highlights that were proposed and executed throughout the program year.

While the global coronavirus pandemic continued to adversely impact the implementation of many planned activities throughout the entire 2020 program year, Bayonne's Community Development Program and its partners were able to positively impact thousands of City residents by providing public services, residential improvements and public facilities improvements. As noted below, the “regular” CDBG activities were also augmented by special Covid-response activities using designated CARES Act funding.

The accomplishment numbers reported below are taken from an evaluation of each individual activity completed during the 2020 Program Year rather than from the PR-23 report, which is often inaccurate. Based on this evaluation of accomplishments, and in light of the pandemic’s impact on virtually every aspect of program implementation, Bayonne has maintained its remarkable consistency in the timely delivery of CDBG benefits to its residents.

Although the numbers show that Bayonne fell short of some of its goals for the year, it must be remembered that those projections were based on an assumption of near-normal operating conditions. Obviously, those conditions did not materialize and are still in a state of flux. From public infrastructure projects, to the provision of public services to housing rehab and new construction, every planned activity for the 2020 year was adversely impacted by the social and economic turmoil created by the pandemic. Nevertheless, goals were exceeded in the provision of public services and in the number of people benefitting from improvements to public facilities.

In addition to the accomplishments contained in the charts below, Bayonne used more than \$400,000 in CDBG-CV funds to combat the impacts of the coronavirus through rental assistance, facility cleaning and improvements and the provision of food.

### **Comparison of the proposed versus actual outcomes for each outcome measure submitted with the consolidated plan and explain, if applicable, why progress was not made toward meeting goals and objectives. 91.520(g)**

Categories, priority levels, funding sources and amounts, outcomes/objectives, goal outcome indicators, units of measure, targets, actual outcomes/outputs, and percentage completed for each of the grantee’s program year goals.

## **DRAFT – 2020 CAPER**

Goal	Category	Source / Amount	Indicator	Unit of Measure	Expected – Strategic Plan	Actual – Strategic Plan	Percent Complete	Expected – Program Year	Actual – Program Year	Percent Complete
Administration	Administration	CDBG: \$	Other	Other	5	1	20.00%	1	1	100.00%
Affordable Housing	Affordable Housing	CDBG: \$	Rental units rehabilitated	Household Housing Unit	0	0		4	0	0.00%
Affordable Housing	Affordable Housing	CDBG: \$	Homeowner Housing Rehabilitated	Household Housing Unit	24	3	12.50%	6	3	50.00%
Fair Housing	Fair Housing	CDBG: \$	Other	Other	5	1	20.00%	1	1	100.00%
Public Facilities	Non-Housing Community Development	CDBG: \$	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	2000	5555	277.75%	1500	5555	370.33%
Public Facilities	Non-Housing Community Development	CDBG: \$	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	0	0		0	0	

## **DRAFT – 2020 CAPER**

Public Improvements	Non-Housing Community Development	CDBG: \$	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	500	0	0.00%	2000	0	0.00%
Public Improvements	Non-Housing Community Development	CDBG: \$	Homeowner Housing Rehabilitated	Household Housing Unit	0	0		0	0	
Public Service Programs	Non-Housing Community Development	CDBG: \$	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	2000	5659	282.95%	1090	5659	519.17%
Public Service Programs	Non-Housing Community Development	CDBG: \$	Homeless Person Overnight Shelter	Persons Assisted	0	0		0	0	

**Table 1 - Accomplishments – Program Year & Strategic Plan to Date**

**Assess how the jurisdiction’s use of funds, particularly CDBG, addresses the priorities and specific objectives identified in the plan, giving special attention to the highest priority activities identified.**

# **DRAFT – 2020 CAPER**

## **CR-10 - Racial and Ethnic composition of families assisted**

**Describe the families assisted (including the racial and ethnic status of families assisted).**

**91.520(a)**

	<b>CDBG</b>
White	5,698
Black or African American	2,547
Asian	155
American Indian or American Native	19
Native Hawaiian or Other Pacific Islander	2,798
<b>Total</b>	<b>11,217</b>
Hispanic	2,382
Not Hispanic	8,835

**Table 2 – Table of assistance to racial and ethnic populations by source of funds**

### **Narrative**

The above data is taken from PR-03 reports for individual activities rather than the PR-23 report, which is often inaccurate. The "Native Hawaiian or Other Pacific Islander" category is actually the total of those identifying themselves as Other multi-racial.

Bayonne's program serves a diverse group of the City's residents. CDBG beneficiaries are comprised of non-white residents at a much higher percentage than the City as a whole. For instance, Bayonne's population is 11.5% African-American per the Census Bureau's 2019 American Community Survey, but 22.7% of CDBG beneficiaries are African-American. The City population is less than 10% Other Race or Multi-Racial but 24.9% of CDBG beneficiaries identified themselves that way. Beneficiaries identifying as Hispanic comprised 21.2% of the program's beneficiaries, somewhat less than the 29.5% of the population that is Hispanic.

# **DRAFT – 2020 CAPER**

## **CR-15 - Resources and Investments 91.520(a)**

### **Identify the resources made available**

<b>Source of Funds</b>	<b>Source</b>	<b>Resources Made Available</b>	<b>Amount Expended During Program Year</b>
CDBG	public - federal	3,213,457	1,255,546

**Table 3 - Resources Made Available**

### **Narrative**

The amounts above include \$1,579,556 in CDBG-CV allocations to the City and \$420,419.81 in CDBG-CV funds spent during the 2020 Program Year. "Regular" CDBG funds spent during 2020 totaled \$835,125.77.

### **Identify the geographic distribution and location of investments**

<b>Target Area</b>	<b>Planned Percentage of Allocation</b>	<b>Actual Percentage of Allocation</b>	<b>Narrative Description</b>

**Table 4 – Identify the geographic distribution and location of investments**

### **Narrative**

All CDBG spending during the 2020 program year went to activities that provided benefits on a non-geographic basis.

# **DRAFT – 2020 CAPER**

## **Leveraging**

**Explain how federal funds leveraged additional resources (private, state and local funds), including a description of how matching requirements were satisfied, as well as how any publicly owned land or property located within the jurisdiction that were used to address the needs identified in the plan.**

Bayonne leverages federal funding through its own local resources and encourages service providers to seek private funding for social services as well. With the exception of housing rehab, CDBG funds do not serve as the sole source of funding for any activity. All of the social service providers have various streams of funding available to them and in many cases the funding received from the CDBG program represents a small portion of their overall budget.

# **DRAFT – 2020 CAPER**

## **CR-20 - Affordable Housing 91.520(b)**

**Evaluation of the jurisdiction's progress in providing affordable housing, including the number and types of families served, the number of extremely low-income, low-income, moderate-income, and middle-income persons served.**

	<b>One-Year Goal</b>	<b>Actual</b>
Number of Homeless households to be provided affordable housing units	0	0
Number of Non-Homeless households to be provided affordable housing units	10	3
Number of Special-Needs households to be provided affordable housing units	0	0
<b>Total</b>	<b>10</b>	<b>3</b>

**Table 5 – Number of Households**

	<b>One-Year Goal</b>	<b>Actual</b>
Number of households supported through Rental Assistance	0	0
Number of households supported through The Production of New Units	0	0
Number of households supported through Rehab of Existing Units	10	3
Number of households supported through Acquisition of Existing Units	0	0
<b>Total</b>	<b>10</b>	<b>3</b>

**Table 6 – Number of Households Supported**

**Discuss the difference between goals and outcomes and problems encountered in meeting these goals.**

Housing rehab was particularly hard hit by the coronavirus pandemic as access to private homes was greatly limited for much of the year.

**Discuss how these outcomes will impact future annual action plans.**

# **DRAFT – 2020 CAPER**

It is expected that rehabs will increase as conditions "normalize" post-pandemic and that residential rehabilitation will remain an important part of Bayonne's CDBGG program.

**Include the number of extremely low-income, low-income, and moderate-income persons served by each activity where information on income by family size is required to determine the eligibility of the activity.**

<b>Number of Households Served</b>	<b>CDBG Actual</b>	<b>HOME Actual</b>
Extremely Low-income	2	0
Low-income	1	0
Moderate-income	0	0
<b>Total</b>	<b>3</b>	<b>0</b>

**Table 7 – Number of Households Served**

## **Narrative Information**

Affordable housing assistance during 2020 benefitted homeowners at the lower end of the income spectrum.



# **DRAFT – 2020 CAPER**

**CR-25 - Homeless and Other Special Needs 91.220(d, e); 91.320(d, e); 91.520(c)**  
**Evaluate the jurisdiction’s progress in meeting its specific objectives for reducing and ending homelessness through:**

**Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs**

Outreach to the homeless occurs on both a formal and informal basis at shelters, food pantries and other service providers, many of which receive support from the City's CDBG program, including the Wallace Temple food pantry. As front-line providers of services, some of which go to homeless individuals, non-profit staff accumulate insight into the homeless population's needs and challenges. That staff, in turn, help formulate the City's CDBG plans and help implement those plans.

The Garden State Episcopal Community Development Corporation, which is also supported by Bayonne CDBG funding, does direct street outreach in Bayonne and neighboring cities in Hudson County.

**Addressing the emergency shelter and transitional housing needs of homeless persons**

The City's housing and community development programs are administered by the Department of Community Development, working with a number of other City agencies and not-for-profit service providers. The Bayonne Family Community Center (YMCA), the Bayonne Economic Opportunity Foundation and other organizations, including Catholic Community Services and the Palisades Emergency Residence, provide emergency assistance and referral services to homeless individuals.

Both the City and the Bayonne Housing Authority coordinate their efforts and activities to ensure adequate and efficient service in the areas of public housing and housing assistance. The Bayonne Housing Authority manages the public housing units and Section 8 program on a day-to-day basis.

A number of other agencies, organizations and programs are consulted with respect to providing services and assistance to the City's low and moderate income residents. The Hudson County Board of Social Services and the Department of Human Services provide counseling programs for homeless persons and emergency assistance.

The Comprehensive Emergency Assistance System (CEAS) Committee coordinates homeless strategies and programs countywide. Though these entities and the CEAS in particular, work well together, there are opportunities for improved coordination and communication. All agencies involved in these efforts are seeking new ways to better serve their target populations and the general public.

The Garden State Episcopal Community Development Corporation operates several units of emergency and transitional housing and is a partner with Bayonne's Community Development program. Also, Windmill Alliance's HIGHWAYS program, which receives CDBG support from Bayonne,

## **DRAFT – 2020 CAPER**

assists various homeless shelters, food pantries and shelters for domestic violence victims as well as providing counseling and employment training and opportunities for the clients of those facilities.

**Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: likely to become homeless after being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); and, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs**

The City's homelessness strategy is a multi-pronged approach that emphasizes homelessness prevention, immediate assistance and rapid re-housing; support for persons and families as they transition to economic and housing stability; and efforts to prevent those persons from returning to homelessness.

Prevention activities undertaken during the 2020 Program Year included rehab, which allows residents to remain in their homes, as well as counseling and information services to head off foreclosures. Using CDBG-CV funds, Bayonne also helped prevent homelessness caused by the coronavirus pandemic through a rental assistance program.

On a broader scale, the City is active in countywide planning and implementation to head off homelessness for those most at risk, including populations being discharged from public institutions and systems.

**Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again**

By supporting the housing and supportive services of the Garden State Episcopal Community Development Corporation and the Windmill Alliance's HIGHWAYS program, Bayonne's Community Development program helped provide services to some 1,000 residents, connecting them to job preparedness, long-term housing solutions and other steps toward independent living.

# **DRAFT – 2020 CAPER**

## **CR-30 - Public Housing 91.220(h); 91.320(j)**

### **Actions taken to address the needs of public housing**

While there were no activities funded in the 2020 Action Plan to address the needs of public housing, both the City and the Bayonne Housing Authority coordinate their efforts and activities to ensure adequate and efficient service in the areas of public housing and housing assistance.

### **Actions taken to encourage public housing residents to become more involved in management and participate in homeownership**

The Bayonne Housing Authority has residents councils in place at each public housing complex. Through them, residents have input into management and operations.

The Housing Authority provides homeownership information to interested residents.

### **Actions taken to provide assistance to troubled PHAs**

The Bayonne Housing Authority is not a troubled PHA.

# **DRAFT – 2020 CAPER**

## **CR-35 - Other Actions 91.220(j)-(k); 91.320(i)-(j)**

**Actions taken to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment. 91.220 (j); 91.320 (i)**

The City has identified a number of barriers to affordable housing, including the deteriorated condition of some housing units, environmental problems and the high cost of remediating them, and low income levels that make affordability a major concern. The City is attempting to address these issues through community and economic planning initiatives, as well as by providing financial assistance to developers and homebuyers.

## **Actions taken to address obstacles to meeting underserved needs. 91.220(k); 91.320(j)**

With the onset of the Coronavirus pandemic, the urgency to provide services and support to a growing number of those in need reached an unprecedented level. The City responded by quickly augmenting its regularly planned CDBG activities with efforts to aid non-profit facilities re-open safely, to keep people in their homes through rental assistance and to provide food to people who suddenly found themselves in the unfamiliar position of being out of work and out of options.

In less than a year, the City, with no additional staff, and its non-profit partners used more than \$400,000 of its CDBG-CV allocation to provide needed relief to more than 1,500 individuals.

The City managed this while still implementing much of the "regular" CDBG programming included in the 2020 Annual Action Plan and while continuing its ongoing efforts to identify and obtain all available resources to address the needs of its residents.

## **Actions taken to reduce lead-based paint hazards. 91.220(k); 91.320(j)**

During Program Year 2020, the City continued to make progress in evaluating and reducing lead based paint hazards. As a member of the Hudson County HOME Consortium, the City worked with County staff and continued to incorporate cooperative efforts in the program design to test for lead-based paint. The Community Development Office continued to contract with Lighthouse Environmental, Inc. to perform (1) lead based paint risk assessments on effected properties being rehabilitated with CDBG funds and (2) follow-up with final clearance reports.

## **Actions taken to reduce the number of poverty-level families. 91.220(k); 91.320(j)**

The City has historically taken advantage of all programs that provide assistance to persons living below the poverty level and looks to place potential job applicants in entry level positions with various businesses that receive financial assistance from CDBG under the Urban Enterprise Zone Program.

# **DRAFT – 2020 CAPER**

Providing services such as the senior transportation program can also help reduce expenses for those at risk of slipping into poverty.

Additionally, CDBG-CV funded activities helped many families keep their heads above water by providing rental assistance, food and access to non-profit programs that make up the City's safety net.

## **Actions taken to develop institutional structure. 91.220(k); 91.320(j)**

The City Council, through the Department of Community Development, has the ultimate responsibility in assuring that the priority needs of the Consolidated Plan and Annual Action Plan are met.

The Department provides the funding and technical assistance to the non-profit housing developers and service providers, and City agencies and authorities for projects that meet the needs documented in the plan. The City's housing and community development programs are administered by the Department of Community Development, working with a number of other City agencies, county offices, and not-for-profit service providers. The City is also a member of the Hudson County Consortium.

Both the City and the Bayonne Housing Authority coordinate their efforts and activities to ensure adequate and efficient service in the areas of public housing and housing assistance. The Housing Authority manages the Section 8 program.

## **Actions taken to enhance coordination between public and private housing and social service agencies. 91.220(k); 91.320(j)**

As a common partner with so many of the public and private housing and social service providers, the Bayonne Community Development Program has been a natural conduit for communication and interaction among these entities and filled that role again in 2020.

The CD Program will continue to serve in that capacity while respecting the autonomy and uniqueness of each partner.

## **Identify actions taken to overcome the effects of any impediments identified in the jurisdictions analysis of impediments to fair housing choice. 91.520(a)**

During 2020, Bayonne invested more than \$60,000 in CDBG funds into Fair Housing services that provided information, referrals, advocacy and counseling to hundreds of Bayonne residents. This step was taken to address the impediment of insufficient knowledge of and assistance with fair housing rights and responsibilities.

# **DRAFT – 2020 CAPER**

## **CR-40 - Monitoring 91.220 and 91.230**

**Describe the standards and procedures used to monitor activities carried out in furtherance of the plan and used to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements**

The City's Community Development Program standards and procedures for compliance monitoring are designed to ensure that:

- 1) objectives of the National Affordable Housing Act are met,
- 2) program activities are progressing in compliance with the specifications and schedule for each program, and
- 3) recipients are in compliance with other applicable laws, implementing regulations, and with the requirements to affirmatively further fair housing and minimize displacement of low-income households.

The CD Program continued to carry out monitoring activities and internal audits to ensure that it complies with all CDBG program requirements. The Program has followed the procedures and requirements published by HUD. The City worked closely with particular entities in the execution and monitoring of the programs described in the Action Plan.

Action Plan activities were monitored through the use of checklists and forms to facilitate uniform monitoring.

Fiscal monitoring included review and approval of budgets, compliance with Grant Agreements, approval of vouchers and reviews of fiscal reports and sub-recipient audits.

Monitoring of sub-recipients occurred through regular telephone and on-site monitoring visits.

**Minority Business Outreach:** The City encourages participation by minority-owned businesses in CDBG assisted activities and maintains records concerning the participation of minority-owned businesses to assess the results of its efforts and to complete the semiannual "Minority Business Enterprise Report" to HUD. Qualified minority contractor are encouraged to bid on properties participating in the Housing Rehabilitation Program.

**Comprehensive Planning Requirements** - To ensure compliance with the comprehensive planning requirements of the Consolidated Plan process, the Community Development Program reviews the process on an ongoing basis. The review ensures compliance with federal requirements concerning citizen participation and consistency of actions taken with those specified in the "Citizen Participation Plan." Records documenting actions taken are maintained for each program year.

# **DRAFT – 2020 CAPER**

## **Citizen Participation Plan 91.105(d); 91.115(d)**

**Describe the efforts to provide citizens with reasonable notice and an opportunity to comment on performance reports.**

Bayonne placed the CAPER document on public display for a period exceeding the required 15 days, from September 1, 2021 through September 21, 2021. Copies were placed in the Community Development Office at the Municipal Building, a fully accessible facility. The CAPER was also available on the City's website. The public was notified of the public comment period by an advertisement on August 21, 2021 in the local publication, *The Jersey Journal*. A copy of the advertisement is provided with this report. No comments from the public were received.

## **CR-45 - CDBG 91.520(c)**

**Specify the nature of, and reasons for, any changes in the jurisdiction's program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.**

Ongoing assessments of community needs and ongoing successes of the City's CDBG program in addressing those needs suggest that no significant changes are needed in the program's objectives. The program will continue to seek efficient, effective means to provide housing, facilities and services to our most vulnerable residents. The City will continue to seek community partners capable of assisting in those efforts.

While always aware of opportunities to improve, the City believes that the overall direction and implementation of its CDBG program meet both the requirements of the federal government and the needs of our local residents.

**Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?**

No

**[BEDI grantees] Describe accomplishments and program outcomes during the last year.**