

Five-Year Consolidated Plan: designed to help states and local jurisdictions to assess their affordable housing and community development needs and market conditions, and to make data-driven, place-based investment decisions

# 2020-2024 Five-Year Consolidated Plan and 2020 Annual Action Plan

DRAFT

City of Bayonne, New Jersey

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## Executive Summary

### ES-05 Executive Summary – 24 CFR 91.200(c), 91.220(b)

#### 1. Introduction

The purpose of a Consolidated Plan is to identify housing and community development needs and to develop specific goals and objectives to address those needs over a five-year period. This Five-Year Consolidated Plan for the City of Bayonne covers the period July 1, 2020 to June 30, 2025. As an entitlement community, the City of Bayonne will receive an annual share of federal CDBG funds and is a participant in the HOME Consortium administered by Hudson County. The Consolidated Plan allows the City to continue to receive federal housing and community development funds as a direct Entitlement from the U.S. Department of Housing and Urban Development (HUD).

In order to continue to receive these funds, the City of Bayonne must submit its Five-Year Consolidated Plan and FY 2020 Annual Action Plan to HUD by May, 15, 2020. The 2020-2024 Consolidated Plan has been prepared by the City Community Development staff and its consultant, Triad Associates, to meet application requirements for the CDBG program.

The CDBG program has as its primary purpose the provision of decent housing, suitable living environments and economic opportunity to the most vulnerable populations, including low-moderate income households, seniors, disabled adults, domestic violence victims and the homeless. The City of Bayonne is scheduled to receive \$1,574,119 in CDBG funds for Program Year 2020 (July 1, 2020 through June 30, 2021).

The City works with a significant number of non-profit housing and community development organizations through a public driven, citizen participation process to provide a diversity of community development programs and related services to the City's low- and moderate-income persons and families. The FY 2020-2024 Consolidated Plan and 2020 Annual Action Plan describe to HUD how the City of Bayonne intends to use federal and non-federal resources as they are intended: to provide lower and moderate-income households with viable communities, including decent housing, a suitable living environment, and expanded economic opportunities. Eligible activities include community facilities and improvements, housing rehabilitation and preservation, development activities, public services, economic development, planning, and program administration.

The housing and community development activities described in the *Consolidated Plan* include: homeownership and housing preservation activities; public services provided to community members; the upgrading of public facilities; neighborhood economic development activities; housing and services to homeless people and others with affordable housing and supportive service needs.

## 2. Summary of the objectives and outcomes identified in the Plan Needs Assessment Overview

Objectives and outcomes for the five years covered by this Consolidated Plan are delineated in the Strategic Plan Section and will be based on community needs that were identified by reviewing available data, listening to front-line providers and residents and weighing staff experience and available resources. Bayonne has concluded that the following needs exist within the jurisdiction to an extent that an effective Community Development program, backed by HUD resources, can have a meaningful impact:

- Affordable housing - residential rehab is needed as well as new affordable units and possible rental assistance;
- Public facilities – senior and community centers as well as non-profit facilities that serve low- and moderate-income populations along with the removal of architectural barriers to accessibility;
- Public services - needs include youth recreation and educational programming, programming for people with disabilities and support for homeless services;
- Economic development - job creation, retention and workforce training located in Bayonne for residents of Bayonne are among the needs with resources other than CDBG providing most of the support;
- Special Needs services - services provided to those with special needs, including mental and physical disabilities.

These needs, translated into tangible objectives are:

1. Preserve existing affordable housing through the Housing Rehabilitation Program
2. Maintain and improve the infrastructure, including water, sewer, streets, sidewalks, storm water facilities that impact homeowners
3. Maintain and improve public facilities, including parks and recreation facilities; make handicap accessibility improvements as needed
4. Maintain and improve non-profit facilities that serve low-mod and at-risk residents, including food pantries and facilities for victims of domestic violence
5. Ensure that quality public services in support of youth development, public health, employment and housing needs are available to low-income residents
6. Continued support of provision of services to those individuals and groups with special needs, such as disabled adults and the elderly
7. Support activities that address the needs of the Homeless and Non-homeless Special Needs Populations, especially in the areas of prevention and of transitioning to independent living
8. Execution of anti-poverty efforts that support and build upon existing programs, relate to economic development efforts and integrate job training and placement, welfare to work initiatives and other programs aimed at improving opportunities for economic self-sufficiency
9. Continue Administration and Management activities, including Fair Housing

### **3. Evaluation of past performance**

The City of Bayonne prepared a Consolidated Annual Performance and Evaluation Report (CAPER) for FY 2018 (July 1, 2018 to June 30, 2019). This CAPER was the fourth of the prior five-year period and reported the FY 2018 accomplishments of the City's CDBG Program. During FY2018, Bayonne received a CDBG Entitlement grant of \$1,532,909. In addition, \$99,463 of program income came in during the year and there was \$1,852,911.93 of unspent prior year funds at the start of the program year. In 2018, the bulk of the City's nearly \$2 million in CDBG expenditures went to address high priority needs outlined in the Consolidated Plan. These included public services; public facilities, including non-profit facilities; public infrastructure, including streets, and fair housing services. Furthermore, spending in low-mod areas slightly exceeded the 2018 plan because a parks project using prior year funding was completed.

Bayonne's CDBG program has remained compliant with spending deadlines by focusing efforts of the City and its partners on the timely and compliant use of CDBG funds. That focus will continue in the 2020 Program Year.

Successful and popular services from previous years have been continued in 2020. Examples include the Senior Bus program, support for youth programs operated by the Jewish Community Center and Bayonne Family Community Center, and support for special needs populations, including United Cerebral Palsy and Victory Hall. A program to improve facilities of non-profits serving the low-mod income population has also been continued from previous years. Support for the programs of the Waterfront Project (senior counseling), Wallace Temple (soup kitchen) and Garden State Episcopal (homeless outreach) were new additions to the Bayonne CDBG program for 2018 and are still being continued, as they are important in meeting community need.

Over the course of the last five years, the areas of highest priority included:

1. Preserve existing housing through the Housing Rehabilitation Program
2. Maintain and improve public facilities including non-profit facilities that provide services to low- and moderate-income residents
3. Ensure that quality public services in support of youth development, public health, employment and housing needs are available to low income residents
4. Continue Administration and Management activities, including Fair Housing

A previous priority was the implementation of Commercial Façade Grants. These efforts have been integrated within the Urban Enterprise Zone efforts and no longer fall under CDBG.

### **4. Summary of citizen participation process and consultation process**

The City of Bayonne administration maintains an ongoing dialogue with its constituents and organizations representing various groups within Bayonne. One of the benefits of doing so is an ongoing awareness on the part of the City of the needs of Bayonne's residents. Some of those needs fall within the parameters of the CDBG program and are reflected in this 2020-2024 Consolidated Plan and 2020 Annual Action Plan.

In addition to this ongoing, sometimes informal, community assessment process, there are, of course, more formal channels for citizens to provide input into this Plan. The City held one Public Hearing in City Hall and one Community Stakeholder Focus Group in the Bayonne City Museum, both accessible facilities, that were attended by individuals and representatives of community organizations.

The City followed the steps and procedures outlined in its Citizen Participation Plan to solicit input into the preparation of the Consolidated Plan and Action Plan. As part of the Plan development process, a public hearing was held on January 9, 2020 with 16 members of the public in attendance and three staff members. The public notice for this meeting was advertised in the Jersey Journal. The purpose of the public meeting was to explain the CDBG program and obtain the views of citizens, public officials and agencies and other interested parties regarding the housing and community development needs of the jurisdiction.

In addition, there was a large focus group meeting conducted with relevant housing and social service agencies regarding the housing needs of children, elderly persons, persons with disabilities, and homeless persons. Held on January 16, 2020, this focus group had 23 participants plus four staff members. Participants shared their perspectives on community needs and priorities, engaging in some very candid conversation about challenges in Bayonne and potential solutions that CDBG could support.

The City also conducted an online survey of residents, which 15 individuals participated in to share their input on the Consolidated Plan process.

As far as consulting with other entities, the City maintains an ongoing relationship with more than 40 other municipalities, government agencies, school districts and community service organizations via e-mail, conference calls, face-to-face meetings, and conferences. Again, this continuous, if sometimes informal, interaction allows Community Development staff to stay abreast of community needs and opportunities. Again, this process is supplemented with a more formal information gathering effort, specifically through the public hearings and through the inclusion of a needs assessment portion of the City's application that service providers use to request CDBG funding.

Federal regulations require that a summary of the Plan be published in one or more local, general circulation newspapers. This summary describes the purpose and priorities of the plan, type and location of activities and the location of the complete document. Copies of the draft Consolidated Plan and Action Plan were available for inspection and review online on the City's website and the Bayonne Economic Development Foundation website, given the closures of public buildings and stay-at-home orders due to COVID-19. The document was available for review from April 8, 2020 to May 8, 2020, and

citizens had this 30-day period to review the document and submit comments to the Department of Community Development, Municipal Building, 630 Avenue C, Bayonne, New Jersey 07002. The City received no comments during this period.

The Final 2020-2024 Five-Year Consolidated Plan, 2020 Annual Action Plan and Resolution of Authorization were placed on the Municipal Council Meeting Agenda and the document was authorized for submission at the May 13, 2020 meeting. The document was submitted to the HUD regional office in Newark, New Jersey as part of the Hudson County HOME Consortium submission.

## **5. Summary of public comments**

The City received public comments as presented in the Appendix of this document. The consensus of comments received, both in person at public hearings, through the community survey and through the needs assessment portions of applications for CDBG funding, is that there continue to be unmet needs in the Bayonne community. These include needs for public services, improvements to the facilities in which those services are provided, need for more available affordable housing, the need to improve the City's housing stock through their Housing Rehabilitation Program and the need for additional fair housing information and resources.

## **6. Summary of comments or views not accepted and the reasons for not accepting them**

All comments were accepted and considered in the preparation of this plan.

## **7. Summary**

The City of Bayonne sought to prepare a thoughtful and responsive FY 2020-2024 Consolidated Plan that will guide progress in addressing the needs of the community by providing decent housing, a suitable living environment and expanded economic opportunities principally for low and moderate-income persons. The plan is based on needs as identified by data and by conversations with community stakeholders. It proposes realistic actions based on the resources anticipated to be available to address those needs.

The FY 2020-2024 Five-Year Consolidated Plan and Annual Action Plan sets forth a description of activities for the use of funds that are expected to become available during the coming Federal fiscal year and over the course of the next five years, determines goals for individuals and households to be served, and describes the implementation plan and geographic location of the activities to be undertaken within the next year. The FY 2020 formula allocation for the Community Development Block Grant program is estimated to be \$1,574,119 with approximately \$60,000 in program income available.

## The Process

### PR-05 Lead & Responsible Agencies - 91.200(b)

**1. Describe agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source**

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
Lead Agency	BAYONNE	
CDBG Administrator	BAYONNE	Community Development

**Table 1– Responsible Agencies**

### Narrative

The City Council, through the Department of Community Development, has the ultimate responsibility in assuring that the priority needs of the Consolidated Plan are met. The Department provides the funding and technical assistance to the non-profit housing developers and service providers, and City agencies and authorities for projects that meet the needs documented in the plan. The City's housing and community development programs are administered by the Department of Community Development, working with a number of other City agencies, county offices, and not-for-profit service providers.

### Consolidated Plan Public Contact Information

Ms. Samantha Howard, Director, Department of Community Development, Municipal Building, 630 Avenue C, Bayonne, New Jersey 07002, 201-856-6086, [showard@beof.org](mailto:showard@beof.org)

## **PR-10 Consultation - 91.100, 91.110, 91.200(b), 91.300(b), 91.215(l) and 91.315(l)**

### **1. Introduction**

The City of Bayonne has prepared a Five-Year Consolidated Plan for the Years 2020 through 2024 in order to strategically implement federal programs that fund housing, community development and economic development activities in the City. Through a collaborative planning process that involved a broad range of public and private agencies, the City developed a single, consolidated planning and application document for the use of federal entitlement funds available through the Community Development Block Grant (CDBG) program.

Intergovernmental cooperation is vital to the success of Consolidated Plan efforts, given the diversity of programs and agencies providing housing and housing services. The two primary housing service providers in the city are the City itself and the Bayonne Housing Authority. In addition, the City implements the Annual Action Plan through the efforts of public, private, non-profit, and for-profit organizations to meet the stated goals and objectives. The collaborative approach employed by the City has proven to be a valuable tool in eliciting input that would not otherwise be available. This development process synthesized diverse ideas and approaches into a comprehensive and coherent planning document and set of strategies that address the low-income housing needs of the City in a clear and logical fashion.

**Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(l)).**

The City's housing and community development programs are administered by the Department of Community Development, working with a number of other City agencies and not-for-profit service providers. The Bayonne Economic Opportunity Foundation, Bayonne Family Community Center, Bayonne Mental Health, Garden State Episcopal Community Development Corporation and more all provide various public services, including mental health, case management/service referrals and emergency assistance to individuals experiencing homelessness. The City has worked closely with local non-profit organizations to actively encourage cross-sector collaboration and innovation in providing housing and services for low- and moderate-income persons.

Both the City and the Bayonne Housing Authority coordinate their efforts and activities to ensure adequate and efficient service in the areas of public housing and housing assistance. The Bayonne Housing Authority manages the public housing units and Section 8 program on a day-to-day basis. Also, the City Department of Community Development maintains a positive relationship with the builders, developers and financial institutions in the County and the region. This collaborative approach has assisted in the creation of affordable housing projects throughout the City.



A number of other agencies, organizations and programs are consulted with respect to providing services and assistance to the City's low- and moderate-income residents. The NJ Department of Community Affairs provides technical and financial assistance through various housing programs. The Hudson County Board of Social Services and the Department of Human Services provide counseling programs for homeless persons and emergency assistance. The Comprehensive Emergency Assistance System (CEAS) Committee coordinates homeless strategies and programs countywide. Though these entities and the CEAS in particular, work well together, there are opportunities for improved coordination and communication. All agencies involved in these efforts are seeking new ways to better serve their target populations and the general public.

The City of Bayonne, as the administrator of the CDBG funds, works closely with non-profit organizations, the school and college districts, private sector organizations, such as banks, contractors and developers, and other government entities to address the community objectives outlined in this plan. These organizations also contributed to this plan in various ways:

- Participation in the focus group and public hearing.
- Individual conversations were held with various stakeholders who were unable to attend a public hearing or focus group.
- The Bayonne Community Development Program maintains ongoing relationships with its municipal, agency and community-based partners through ongoing dialogues, application processes, formal meetings and less formal settings. This frequent interaction with the varied components of the City allows the CD Program to complete both big picture, long-term planning and to assist in day-to-day implementation of those plans.

**Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness**

In New Jersey, the state requires that each county establish a Human Services Advisory Council (HSAC) to coordinate the provision of all human/social services in the county. The state further requires that a Comprehensive Emergency Assistance System (CEAS) subcommittee be established in each county, specifically to coordinate the provision of services and housing to the homeless.

Bayonne is a participant in the Jersey City-Bayonne-Hudson County Continuum of Care, known as the Hudson County Alliance to End Homelessness (HCAEH).

HCAEH is a consortium of homeless housing, shelter, consumers, advocates and government representatives working together to shape countywide planning and decision making. The HCAEH is led by the Hudson County Division of Housing and Community Development.

Each year, a Point-in-Time count is made of the persons residing in shelter and transitional facilities and living unsheltered in the County.

**Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards and evaluate outcomes, and develop funding, policies and procedures for the administration of HMIS**

The City of Bayonne does not receive ESG funds but consults with Hudson County through the CoC and CEAS organizations to help the County determine how best to use ESG resources.

**2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdictions consultations with housing, social service agencies and other entities**

In addition to the formal avenues for engagement through the Consolidated Plan process, the City maintains contact with over forty other municipalities, government agencies, school districts, and community service organizations via e-mail, conference calls, face-to-face meetings, and conferences. Those that have provided the most input to this plan have been listed in the table below.

Table 2– Agencies, groups, organizations who participated

1	<b>Agency/Group/Organization</b>	City of Bayonne Planning Department
	<b>Agency/Group/Organization Type</b>	Planning organization
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Economic Development
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Consultation via meetings, e-mails and less formal conversations with various City departments to continually evaluate relevant needs.
2	<b>Agency/Group/Organization</b>	The City of Bayonne, Department of Community Development
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Children Services-Elderly Persons Other government - Local
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Economic Development Market Analysis
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Consultation via meetings, e-mails and less formal conversations with various City departments to continually evaluate relevant needs.
3	<b>Agency/Group/Organization</b>	WINDMILL ALLIANCE, INC
	<b>Agency/Group/Organization Type</b>	Services-Children Services-Elderly Persons Services-Persons with Disabilities
	<b>What section of the Plan was addressed by Consultation?</b>	Homelessness Strategy Non-Homeless Special Needs

	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	In addition to consultation via meetings, e-mails and less formal conversation; the City held one public hearing, a community stakeholder meeting and a community survey to solicit input on community needs and priorities. This organization's application for CDBG funding also included a description of community needs.
4	<b>Agency/Group/Organization</b>	Urban Enterprise Zone
	<b>Agency/Group/Organization Type</b>	Planning organization Business Leaders Civic Leaders
	<b>What section of the Plan was addressed by Consultation?</b>	Economic Development
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Consultation via meetings, e-mails and less formal conversations with various City departments to continually evaluate relevant needs.
5	<b>Agency/Group/Organization</b>	Bayonne Housing Authority
	<b>Agency/Group/Organization Type</b>	PHA
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Public Housing Needs
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	In addition to consultation via meetings, e-mails and less formal conversation; the City held one public hearing, a community stakeholder meeting and a community survey to solicit input on community needs and priorities.
6	<b>Agency/Group/Organization</b>	Community Day Nursery
	<b>Agency/Group/Organization Type</b>	Services-Children
	<b>What section of the Plan was addressed by Consultation?</b>	Market Analysis Anti-poverty Strategy

	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	In addition to consultation via meetings, e-mails and less formal conversation; the City held one public hearing, a community stakeholder meeting and a community survey to solicit input on community needs and priorities. This organization's application for CDBG funding also included a description of community needs.
7	<b>Agency/Group/Organization</b>	Bayonne Family Community Center
	<b>Agency/Group/Organization Type</b>	Services-Children Services-Elderly Persons Services-Persons with Disabilities
	<b>What section of the Plan was addressed by Consultation?</b>	Non-Homeless Special Needs Market Analysis
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	In addition to consultation via meetings, e-mails and less formal conversation; the City held one public hearing, a community stakeholder meeting and a community survey to solicit input on community needs and priorities. This organization's application for CDBG funding also included a description of community needs.
8	<b>Agency/Group/Organization</b>	United Cerebral Palsy
	<b>Agency/Group/Organization Type</b>	Services-Persons with Disabilities
	<b>What section of the Plan was addressed by Consultation?</b>	Non-Homeless Special Needs Market Analysis
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	In addition to consultation via meetings, e-mails and less formal conversation; the City held one public hearing, a community stakeholder meeting and a community survey to solicit input on community needs and priorities. This organization's application for CDBG funding also included a description of community needs.

9	<b>Agency/Group/Organization</b>	Bayonne Economic Opportunity Foundation
	<b>Agency/Group/Organization Type</b>	Services-Education Services-Employment
	<b>What section of the Plan was addressed by Consultation?</b>	Non-Homeless Special Needs Economic Development
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	In addition to consultation via meetings, e-mails and less formal conversation; the City held one public hearing, a community stakeholder meeting and a community survey to solicit input on community needs and priorities. This organization's application for CDBG funding also included a description of community needs.
10	<b>Agency/Group/Organization</b>	Jewish Community Center
	<b>Agency/Group/Organization Type</b>	Services-Elderly Persons Services-Health
	<b>What section of the Plan was addressed by Consultation?</b>	Non-Homeless Special Needs
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	In addition to consultation via meetings, e-mails and less formal conversation; the City held one public hearing, a community stakeholder meeting and a community survey to solicit input on community needs and priorities. This organization's application for CDBG funding also included a description of community needs.
16	<b>Agency/Group/Organization</b>	Bayonne Youth Center
	<b>Agency/Group/Organization Type</b>	Services-Children
	<b>What section of the Plan was addressed by Consultation?</b>	Non-Homeless Special Needs

	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	In addition to consultation via meetings, e-mails and less formal conversation; the City held one public hearing, a community stakeholder meeting and a community survey to solicit input on community needs and priorities.
18	<b>Agency/Group/Organization</b>	Bayonne Community Mental Health Center/Trinitas
	<b>Agency/Group/Organization Type</b>	Services-Health
	<b>What section of the Plan was addressed by Consultation?</b>	Non-Homeless Special Needs
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	In addition to consultation via meetings, e-mails and less formal conversation; the City held one public hearing, a community stakeholder meeting and a community survey to solicit input on community needs and priorities. This organization's application for CDBG funding also included a description of community needs.
19	<b>Agency/Group/Organization</b>	Bayonne Department of Health
	<b>Agency/Group/Organization Type</b>	Services-Health Other government - Local
	<b>What section of the Plan was addressed by Consultation?</b>	Non-Homeless Special Needs
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Consultation via meetings, e-mails and less formal conversations with various City departments to continually evaluate relevant needs.
20	<b>Agency/Group/Organization</b>	Hudson Milestones
	<b>Agency/Group/Organization Type</b>	Services-Persons with Disabilities
	<b>What section of the Plan was addressed by Consultation?</b>	Non-Homeless Special Needs

	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	In addition to consultation via meetings, e-mails and less formal conversation; the City held one public hearing, a community stakeholder meeting and a community survey to solicit input on community needs and priorities. This organization's application for CDBG funding also included a description of community needs.
21	<b>Agency/Group/Organization</b>	Wallace Temple
	<b>Agency/Group/Organization Type</b>	Services-Health
	<b>What section of the Plan was addressed by Consultation?</b>	Non-Homeless Special Needs
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	In addition to consultation via meetings, e-mails and less formal conversation; the City held one public hearing, a community stakeholder meeting and a community survey to solicit input on community needs and priorities. This organization's application for CDBG funding also included a description of community needs.
22	<b>Agency/Group/Organization</b>	Sunflower Adult Day
	<b>Agency/Group/Organization Type</b>	Services-Persons with Disabilities
	<b>What section of the Plan was addressed by Consultation?</b>	Non-Homeless Special Needs
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	In addition to consultation via meetings, e-mails and less formal conversation; the City held one public hearing, a community stakeholder meeting and a community survey to solicit input on community needs and priorities. This organization's application for CDBG funding also included a description of community needs.
23	<b>Agency/Group/Organization</b>	Bayonne PAL
	<b>Agency/Group/Organization Type</b>	Services-Children



	<b>What section of the Plan was addressed by Consultation?</b>	Non-Homeless Special Needs
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	In addition to consultation via meetings, e-mails and less formal conversation; the City held one public hearing, a community stakeholder meeting and a community survey to solicit input on community needs and priorities. This organization's application for CDBG funding also included a description of community needs.
24	<b>Agency/Group/Organization</b>	The Waterfront Project
	<b>Agency/Group/Organization Type</b>	Services - Housing
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Public services
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	In addition to consultation via meetings, e-mails and less formal conversation; the City held one public hearing, a community stakeholder meeting and a community survey to solicit input on community needs and priorities. This organization's application for CDBG funding also included a description of community needs.
25	<b>Agency/Group/Organization</b>	Garden State Episcopal CDC
	<b>Agency/Group/Organization Type</b>	Services - Housing
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Public services
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	In addition to consultation via meetings, e-mails and less formal conversation; the City held one public hearing, a community stakeholder meeting and a community survey to solicit input on community needs and priorities. This organization's application for CDBG funding also included a description of community needs.

26	<b>Agency/Group/Organization</b>	Victory Hall
	<b>Agency/Group/Organization Type</b>	Services-Persons with Disabilities
	<b>What section of the Plan was addressed by Consultation?</b>	Non-Homeless Special Needs
	<b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>	In addition to consultation via meetings, e-mails and less formal conversation; the City held one public hearing, a community stakeholder meeting and a community survey to solicit input on community needs and priorities. This organization's application for CDBG funding also included a description of community needs.

#### Identify any Agency Types not consulted and provide rationale for not consulting

To the best of its ability, the City has been in contact with all known agencies and organizations involved in activities that are relevant to CDBG activities and programs.

#### Other local/regional/state/federal planning efforts considered when preparing the Plan

<b>Name of Plan</b>	<b>Lead Organization</b>	<b>How do the goals of your Strategic Plan overlap with the goals of each plan?</b>
Continuum of Care	Hudson County Department of Community Development	By assessing and addressing needs of homeless population

**Table 3— Other local / regional / federal planning efforts**

I would add the new AI to this list of plans.

**Describe cooperation and coordination with other public entities, including the State and any adjacent units of general local government, in the implementation of the Consolidated Plan (91.215(l))**

**Narrative**

As noted above, the City coordinates with a range of public entities, including the County Department of Community Development, the City of Jersey City, and regional planning agencies in the development and execution of a range of programs and activities.

The City of Bayonne is grateful to the various entities that provided input into this Consolidated Plan. Their perspectives, information and insight helped the City craft a plan, we believe, that focuses HUD resources in an efficient and effective manner that will improve the quality of life for the residents the CDBG program exists to help.

**PR-15 Citizen Participation - 91.105, 91.115, 91.200(c) and 91.300(c)****1. Summary of citizen participation process/Efforts made to broaden citizen participation  
Summarize citizen participation process and how it impacted goal-setting**

This Consolidated Plan results from a process of consultation and citizen participation. Citizens, not-for-profit organizations, and interested parties were afforded a variety of opportunities to: contribute during meetings and planning sessions, review, receive information about the meetings, the plan, and comments made about the plan, participate in public hearings, comment upon the plan and its amendments, and register complaints about the plan and its amendments.

The City complied with the citizen participation requirements of the regulations by doing the following: Following its Citizen Participation Plan; Publishing informational notices about the plan prior to public hearings in both English and Spanish; Holding a public meeting in accessible place at a convenient time after providing reasonable notice; Publishing a summary of the Consolidated Plan; Making the Consolidated Plan available for public examination and comment for a period of thirty (30) days; Providing citizens, public agencies, and other interested parties reasonable access to records regarding any uses of any assistance for affordable and supportive housing that the County may have received during the preceding five years; and Considering the views and comments of citizens, and preparing a summary of those views for consideration with the Consolidated Plan submission.

A public hearing of the participants and interested parties was held on January 9, 2020, following email outreach and a public notice published in the Jersey Journal. The meeting was held in the Municipal Building and 16 citizens attended the meeting plus three staff from the Community Development office. The floor was opened for comments and questions. All questions are responded to at the meeting.

On January 16, 2020 the City gathered over 25 stakeholders at the Bayonne City Museum to discuss needs and priorities for the community and CDBG funding. The conversation, held in both small group and large group formats, was engaging and informative. Topics of conversation included housing, fair housing, social service needs and more.

The City also made a web-based survey available to the public on the City website. The survey was available between January 15 and March 15, 2020, received 15 responses and was useful in assessing public perceptions about CDBG funded activities.

On April 8, 2020 the completed document was made available on the City's website and the Bayonne Economic Opportunity Foundation website to the public for review, given current closures of public buildings and stay-at-home orders due to COVID-19. The City did not receive any citizen comments during the thirty-day public review period.

The public is further informed by releases provided to the media describing the program and possible usage of funds. The Mayor discusses the CDBG program in his regularly published column in the local newspaper. Council hearings are broadcast on local cable television, as are discussions with program officials or service providers on occasion. Also, during the time between the receipt of requests for funds and final publication in local newspapers, meetings are held among representatives of citizenry in which needs are discussed and fair allocation decisions offered.

The City will provide technical assistance to all entities seeking funding for projects to develop and enhance the opportunities for affordable housing. In addition, Hudson County will provide assistance as necessary in order to direct and make efficient applications for funding to develop affordable housing and community development programs.

On May 13, 2020 the Final Consolidated Plan and Resolution of Authorization were on the Municipal Council meeting agenda, and the document was approved for submission.

The City of Bayonne's Consolidated Plan was submitted to the County of Hudson, a copy was provided to Jersey City, and a copy was forwarded to the Newark Area office of the Department of Housing and Urban Development.

### Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Newspaper Ad	Non-targeted/broad community	Required advertisements	N/A	N/A	
2	Public Hearing	Non-targeted/broad community	16 members of the public, 3 staff	Discussion of CDBG Program and current community needs	All comments accepted	
3	Focus Group	Non-targeted/broad community	23 stakeholders, 3 staff	Discussion of CDBG Program and current community needs	All comments accepted	
4	Newspaper Ad	Non-targeted/broad community	Required advertisements	N/A	N/A	
6	Public Meeting	Non-targeted/broad community	City Council meeting with members of the public in attendance.	No comments on the Consolidated Plan	N/A	
7	Web-based community survey	Non-targeted/broad community	15 completed surveys	Helped establish priorities	All surveys and comments accepted	

**Table 4– Citizen Participation Outreach**

## Needs Assessment

### NA-05 Overview

#### Needs Assessment Overview

Data contained in this section has been combined with anecdotal information obtained from community residents and service providers as well as City staff and officials with knowledge of the community's needs to prioritize the use of HUD and other resources for maximum impact on the City's most vulnerable residents.

Poverty and the affordability of housing are major concerns in Bayonne. Bayonne's median household income in 2017 was \$56,701, up more than \$3,000 from the 2006-2010 American Community Survey (\$53,587). The Median Household Income varies in different parts of Bayonne, the higher Median Household Incomes tend to be in the areas with higher rates of owner-occupied housing, concentrated in the Southern part of Bayonne though with areas of higher incomes in Northern Bayonne as well, in the area around Bayonne Park. The highest Median Household Income is in a tract in Bergen Point with a median household income of \$78,553. The area with the lowest median household income is in the Eastside Neighborhood.

The poverty rate for families has been increasing in Bayonne since 2000 when it was 8.4% in 2000 to 9.9% in 2010, and most recently 13 % in 2017. The poverty rate for individuals is as of 2017, 15.7% up from 10.1% in 2000 and 12.4% in 2010. Concentrations of poverty are categorized as census tracts where 40 percent or more of the population lives below the federal poverty line. In Bayonne there are no Census Tracts that meet this distinction as of the 2013-2017 American Community Survey. Census Tract 109 has the highest rate of poverty of any tract at 28.2% of individuals in that tract living below poverty.

11,135 households in Bayonne are cost-burdened, meaning they pay more than 30 percent of their income for housing. This accounts for 43.88% of all households, according to the 2012-2016 Comprehensive Housing Affordability Strategy. 44.99% of owner households and 43.22% of renter households are cost burdened. Though renters outnumber homeowners by over 6,000 households, the number of renter households that are cost burdened outnumber owner households by over 2,500 households. The majority of households (9,310 households or 71.9%) in Bayonne that are making less than 80% of the Household Area Median Family Income are cost burdened. Of those cost-burdened, 61% (5,675 households) are severely cost-burdened, meaning they spend 50% or more of their income on housing. Of all cost-burdened households in Bayonne, 54.3% of those cost-burdened households are severely cost-burdened.

70.6% of renters making less than 30% of the Area Median Family Income, are cost burdened and 84.17% of those households are severely cost-burdened. As incomes increase, the amount of cost-burdened families decrease, as does the percentage of severely cost-burdened households per income class. A higher percentage of owner-households in Bayonne are cost burdened. A majority (77.5% and 3,310 households) of owner households making less than 100% of the Area Median Family Income are cost-burdened. Of those cost-burdened households 59.8% are severely cost-burdened.

This data and the data that follows makes the case for the following CDBG priorities:

- Preserve existing affordable housing through the Housing Rehabilitation Program
- Maintain and improve the infrastructure including water, sewer, streets, sidewalks, storm water facilities
- Continued support of provision of services to those individuals and groups with special needs, such as the disabled and the elderly
- Support activities that address the needs of the Homeless and Non-homeless Special Needs Populations, especially in the areas of prevention and of transitioning to independent living
- Execution of anti-poverty efforts that support and build upon existing programs, relate to economic development efforts and integrate job training and placement, welfare to work initiatives and other programs aimed at improving opportunities for economic self-sufficiency
- Fair Housing activities



## **NA-50 Non-Housing Community Development Needs - 91.415, 91.215 (f)**

### **Describe the jurisdiction's need for Public Facilities:**

The primary objective of the City's non-housing community development activities is the provision of a suitable living environment and the expansion of economic opportunity for low- and moderate-income persons. This definition includes a wide range of programs and activities. According to HUD guidance, neither the CDBG statute nor the regulations define the terms "public facilities" or "public improvements." The needs of each category will be discussed separately in this section, as required by HUD, but throughout much of this document, particularly the Strategic Plan, these activities are grouped together. In the CDBG program, these terms are broadly interpreted to include all improvements and facilities that are either publicly owned, or owned by a non-profit, and operated so as to be open to the general public.

The City's need for Public facilities improvements include improvements to buildings, parks and recreational facilities, senior centers, handicapped centers, homeless facilities, youth centers, childcare centers, neighborhood facilities, fire stations and equipment, health facilities and facilities for special needs populations.

The City has established the following objectives to provide a loose ranking and to integrate economic, physical, environmental, community and human development objectives in a comprehensive fashion. These objectives provide for significant change and improvement in our City in light of public input and visions of our future. These objectives are:

- To provide high quality public facilities, such as parks and community centers to low- and moderate-income persons and to provide adequate public improvements, such as streets, sidewalks and sewer, in low- and moderate-income neighborhoods.

### **How were these needs determined?**

Non-housing Community Development needs and priorities were identified in the course of preparing this Consolidated Plan through the input of community leaders, citizen participation, and requests and ideas from a wide range of service providers and public agencies. These inputs were provided in a series of meetings and public hearings, described in the public participation section of this Plan. Further, the City has been in touch with agency officials and organization heads, forwarding program information to them prior to meetings and hearings. The Department of Community Development is in contact with other City and County Departments and agencies that often raise issues and concerns or make requests about improvements or conditions in the low/mod neighborhoods. The City has considered the many and varied needs, and the funding and project selection process reflect the input and weighing of needs and requests in light of the overall objective.

### **Describe the jurisdiction's need for Public Improvements:**

The City of Bayonne's public improvement needs include street improvements (including sidewalks, curb, gutter, sewer, signage, trees, lighting and landscaping).

The City has established the following objectives to provide a loose ranking and to integrate economic, physical, environmental, community and human development objectives in a comprehensive fashion. These objectives provide for significant change and improvement in our City in light of public input and visions of our future. These objectives are:

- To provide high quality public facilities, such as parks and community centers to low- and moderate-income persons and to provide adequate public improvements, such as streets, sidewalks and sewer, in low- and moderate-income neighborhoods.

### **How were these needs determined?**

Non-housing Community Development needs and priorities were identified in the course of preparing this Consolidated Plan through the input of community leaders, citizen participation, and requests and ideas from a wide range of service providers and public agencies. These inputs were provided in a series of meetings and public hearings, described in the public participation section of this Plan. Further, the City has been in touch with agency officials and organization heads, forwarding program information to them prior to meetings and hearings. The Department of Community Development is in contact with other City and County Departments and agencies that often raise issues and concerns or make requests about improvements or conditions in the low/mod neighborhoods. The City has considered the many and varied needs, and the funding and project selection process reflect the input and weighing of needs and requests in light of the overall objective.

### **Describe the jurisdiction's need for Public Services:**

The City of Bayonne's Public Service needs include programs and services that specifically benefit and address the issues of youth and child care; mental health; educational/after-school programs; and services to senior citizens. The following needs were specifically named through public participation:

- Meeting emergency and basic needs such as housing, clothing, food, etc.
- Affordable childcare and out of school time programs
- Parent programs such as financial literacy, continuing education
- Adult workforce development/employment supports
- Youth Programs including:
  - o Financial literacy
  - o College Access programs
  - o Youth workforce development programs
- Community events that build social cohesion such festivals, diversity celebrations, etc.

In addition, the City has established the following objectives to provide a loose ranking and to integrate economic, physical, environmental, community and human development objectives in a comprehensive fashion. These objectives provide for significant change and improvement in our City in light of public input and visions of our future. These objectives are:

- To provide a wide range of quality services, including transportation, health care, day care and youth and senior activities, to low- and moderate-income persons, especially the disabled and the elderly.
- To promote economic development activities as a means to provide job opportunities and economic growth, and to reverse economic decline, especially for low- and moderate-income households.
- To promote increased private investment and activity in community development activities

#### **How were these needs determined?**

Non-housing Community Development needs and priorities were identified in the course of preparing this Consolidated Plan through the input of community leaders, citizen participation, and requests and ideas from a wide range of service providers and public agencies. These inputs were provided in a series of meetings and public hearings, described in the public participation section of this Plan. Further, the City has been in touch with agency officials and organization heads, forwarding program information to them prior to meetings and hearings. The Department of Community Development is in contact with other City and County Departments and agencies that often raise issues and concerns or make requests about improvements or conditions in the low/mod neighborhoods. The City has considered the many and varied needs, and the funding and project selection process reflect the input and weighing of needs and requests in light of the overall objective.

# Housing Market Analysis

## MA-05 Overview

### Housing Market Analysis Overview:

The demand for housing in northern New Jersey has continued to be high and is steadily growing. Bayonne's proximity to New York City and recent indications of gentrification combine to keep property values very high, often placing homeownership beyond the reach of even those whose income is well above the low-mod range. This makes renting the only viable option for many and the addition of rental properties into the City's residential rehab program is intended to help provide decent, affordable housing to meet continued need among low and moderate-income households.

In Bayonne the current median sales price of a home is \$427,000 with the average price for a 1 bedroom at \$691,666 and a 2 bedroom at \$932,500 according to Trulia. In 2017, according to Zillow, the median price in Bayonne was \$300,000. In 2014, according to Zillow, the median price in Bayonne was \$265,000. This demonstrates steady increases in median sales price, which Zillow continues to predict to increase at 5% per year.

The median monthly rent in Bayonne for 2000 was \$681 and in 2010 it increased to \$967 according to the 2006-2010 American Community Survey. The most current estimate from the 2013-2017 American Community survey shows that the median rent has increased to \$1,187/month. This indicates a 74.3% increase in the median rent from 2000-2017. During this time (2000-2017) the number of occupied rental units has increased minimally at 1.9%. The number of units charging \$1,000/month and more has increased dramatically, by 848.76% from 2000 to 2017.

In 2000, 31.9% of renter households were spending more than 30% of their monthly income on rent. By 2010, the percentage of renters spending more than 30% increased greatly by 11.3 percentage points to 43.2% of all renters in Bayonne. Most recently in 2017, the percentage of all renters paying over 30 percent of income for rent continued to increase up to 47.5% of all renters. The total number of those renters paying more than 30 percent of income for rent has increased by 51.7% from 2000 to 2017, and their percentage has increased by 15.6 percentage points. These large increases in the percentage of income going toward rent speaks to the need for more affordable housing options in Bayonne. The result of high rental housing costs and a large number of low-income households is housing instability, cost burden, "doubling up" and a need for individuals and families to work more than one job just to "afford" the rent.

According to the 2013-2017 American Community survey, of the City's 27,568 total housing units in 2017, 13,852 were in structures of 2 to 4 units accounting for 50.2% of the housing units in the City. 37.2% of the housing units are in two-unit structures, this is the plurality of housing units in Bayonne. 19.9% of housing units are either single family attached or detached units.

Bayonne has an older housing stock, with 84.6% of their housing units in Bayonne built prior to 1980. If you add the housing stock built between 1980-1989, around 90.0 percent of the City's housing stock is more than thirty years old. This threshold is important because at that point the need for major repairs becomes evident. Structures older than 70 years are assumed to have exceeded their useful life. The implication of this is that rehabilitation and upgrading of units is an on-going problem. The condition of the housing stock in Bayonne is considered to be fair. As noted, much of the housing stock was built before 1980, so rehabilitation and upgrading are constant concerns in many neighborhoods.

There has been little new construction in Bayonne as since 2010 just 261 units of new construction are estimated to have been built accounting for 1% of all housing units. From 2000 to 2009, 1,377 units or 5% of the total housing units were built.

In 2000 and 2010, monthly housing costs exceeding 30 percent of monthly income rose from of 28.6% of all owner -occupied housing in 2000 to 35.9% of all owner-occupied households. In 2017 this rate declined greatly to an even lower rate than was seen in 2000, with the 2017 rate being 28.2%. This decrease in percentage of owners spending more than 30% on housing costs may indicate that steps have been made to make housing more affordable in Bayonne. Or perhaps increases in income may have taken percentages down to lower than they were in 2010.

The City has identified a number of barriers to affordable housing, including the deteriorated condition of some housing units, environmental problems and the high cost of remediating them, and low income levels that make affordability a major concern. The City is attempting to address these issues through community and economic planning initiatives, as well as by providing financial assistance for housing repairs.

The City has addressed its zoning and land use regulations in an attempt to make them as equitable and open as possible. Development standards, though they sometimes add costs to construction or rehabilitation, are necessary for the safety and health of residents. Efforts have been made to streamline and facilitate the permitting process locally.

It is most important to note that: (1) the City has instituted a requirement that is applicable to residential redevelopment projects whereby the redeveloper is required to provide a minimum of 10 percent of the residential units as affordable, whether they are sales or rental units, and (2) the City Council has adopted an ordinance that establishes an "Affordable Housing Trust Fund" that requires residential developers to make a payment to the trust fund that is equal to one percent of the project's cost and non-residential developers to make a payment that is equal to two percent of the project's cost. Bayonne has adopted a Fair Share Housing Plan pursuant to the New Jersey Council on Affordable Housing's (COAH) regulations which include a spending plan for the Affordable Housing Trust Funds.

## MA-45 Non-Housing Community Development Assets - 91.410, 91.210(f)

### Introduction

### Economic Development Market Analysis

### Business Activity

Business by Sector	Number of Workers	Number of Jobs	Share of Workers %	Share of Jobs %	Jobs less workers %
Agriculture, Mining, Oil & Gas Extraction	22	2	0	0	0
Arts, Entertainment, Accommodations	2,702	1,263	10	10	0
Construction	1,070	297	4	2	-2
Education and Health Care Services	4,726	2,926	18	23	5
Finance, Insurance, and Real Estate	2,646	830	10	7	-4
Information	753	93	3	1	-2
Manufacturing	1,441	813	6	7	1
Other Services	1,087	562	4	5	0
Professional, Scientific, Management Services	2,682	433	10	3	-7
Public Administration	0	0	0	0	0
Retail Trade	3,445	2,087	13	17	3
Transportation and Warehousing	1,777	1,511	7	12	5
Wholesale Trade	1,648	1,378	6	11	5
Total	23,999	12,195	--	--	--

**Table 5 - Business Activity**

Data Source: 2011-2015 ACS (Workers), 2015 Longitudinal Employer-Household Dynamics (Jobs)

### Labor Force

Total Population in the Civilian Labor Force	33,055
Civilian Employed Population 16 years and over	30,690
Unemployment Rate	7.12
Unemployment Rate for Ages 16-24	14.38
Unemployment Rate for Ages 25-65	4.97

**Table 6 - Labor Force**

Data Source: 2011-2015 ACS

Occupations by Sector		Number of People
Management, business and financial	6,980	
Farming, fisheries and forestry occupations	1,595	
Service	2,855	
Sales and office	7,655	
Construction, extraction, maintenance and repair	1,910	
Production, transportation and material moving	1,490	

**Table 7 – Occupations by Sector**

Data Source: 2011-2015 ACS

## Travel Time

Travel Time	Number	Percentage
< 30 Minutes	12,690	44%
30-59 Minutes	11,030	38%
60 or More Minutes	5,340	18%
<b>Total</b>	<b>29,060</b>	<b>100%</b>

**Table 8 - Travel Time**

Data Source: 2011-2015 ACS

## Education:

### Educational Attainment by Employment Status (Population 16 and Older)

Educational Attainment	In Labor Force		Not in Labor Force
	Civilian Employed	Unemployed	
Less than high school graduate	1,860	245	1,365
High school graduate (includes equivalency)	7,810	655	3,700
Some college or Associate's degree	6,670	445	1,755
Bachelor's degree or higher	10,240	500	1,855

**Table 9 - Educational Attainment by Employment Status**

Data Source: 2011-2015 ACS

## Educational Attainment by Age

	Age				
	18–24 yrs	25–34 yrs	35–44 yrs	45–65 yrs	65+ yrs
Less than 9th grade	30	215	675	790	1,255
9th to 12th grade, no diploma	640	230	345	1,215	1,085
High school graduate, GED, or alternative	1,620	2,360	3,255	6,545	3,770
Some college, no degree	1,935	2,210	1,585	3,210	865
Associate's degree	275	490	615	765	180
Bachelor's degree	765	2,840	2,385	3,710	940
Graduate or professional degree	135	1,160	1,035	1,465	395

**Table 10 - Educational Attainment by Age**

Data Source: 2011-2015 ACS

## Educational Attainment – Median Earnings in the Past 12 Months

Educational Attainment	Median Earnings in the Past 12 Months
Less than high school graduate	25,560
High school graduate (includes equivalency)	34,226
Some college or Associate's degree	41,127
Bachelor's degree	51,486
Graduate or professional degree	67,701

**Table 11 – Median Earnings in the Past 12 Months**

Data Source: 2011-2015 ACS

**Based on the Business Activity table above, what are the major employment sectors within your jurisdiction?**

According to Table 5 the top five employment sectors are: 1) Education and Health Care Services, 2) Retail Trade, 3) Professional, Scientific and Management Service, 4) Finance, Insurance and Real Estate, and 5) Arts, Entertainment and Accommodations.

**Describe the workforce and infrastructure needs of the business community:**

The greatest need for the City in terms of economic development is the creation or attraction of new jobs for City residents that pay a living wage. However, these jobs can only be created if there is an adequate, trained workforce in place to fill them. There is a need for additional job training and post-secondary education in Bayonne, so that Bayonne residents have opportunity in their own community. Many people currently seek education, training and job opportunities outside the city.



The earnings figures in Table 17 show what is commonly known - that the higher one's level of education, the greater one's earnings. Indeed, the Median Income figure for those with less than a high school diploma is only slightly above the current poverty level. Fortunately, in Bayonne the educational attainment level of many residents has increased since the last Consolidated Plan was submitted – from 4,700 persons in the working age cohorts (18 - 65) that did not have a high school diploma to 670 that did not have a diploma according to the 2011-2015 ACS.

There is also a significant need for assistance for small businesses for technical assistance, small business loans, and programs such as façade improvements.

In general, the City's infrastructure, though older, is in good condition for most economic development activity. The potential for large scale development that would exceed the City's current water, sewer, or power capacity is modest.

**Describe any major changes that may have an economic impact, such as planned local or regional public or private sector investments or initiatives that have affected or may affect job and business growth opportunities during the planning period. Describe any needs for workforce development, business support or infrastructure these changes may create.**

The City is actively seeking new development to strengthen the tax base and create jobs. New housing is anticipated on the former Military Ocean Terminal site as well as another site on the City's waterfront. Ferry service is being sought to make commuting easier for City residents working in New York City.

**How do the skills and education of the current workforce correspond to employment opportunities in the jurisdiction?**

The City is working diligently to retain and, when possible, expand existing businesses and attract new ones. Though the City has an abundant labor force, the educational and training level of that workforce sometimes does not match the needs of many of today's industries and businesses. The City's employment opportunities are limited at this time, and in some measure, it is the quality of the labor force that limits those opportunities.

**Describe any current workforce training initiatives, including those supported by Workforce Investment Boards, community colleges and other organizations. Describe how these efforts will support the jurisdiction's Consolidated Plan.**

The City supports the efforts of the Workforce Investment Board and other organizations and their training efforts, which do support the objectives of the Consolidated Plan.

**Does your jurisdiction participate in a Comprehensive Economic Development Strategy (CEDS)?**

Yes

**If so, what economic development initiatives are you undertaking that may be coordinated with the Consolidated Plan? If not, describe other local/regional plans or initiatives that impact economic growth.**

The City of Bayonne does not have a Comprehensive Economic Development Strategy (CEDS) document, or other broad economic development plan of its own. However, Bayonne is included in the CEDS for Hudson County, and as such has benefited from projects funded by the US Economic Development Administration.

**Discussion**

The Department of Community Development and its programs provide indirect support to these economic development programs by providing an affordable housing market and improving the overall quality of life in the City of Bayonne.

## **MA-50 Needs and Market Analysis Discussion**

### **Are there areas where households with multiple housing problems are concentrated? (include a definition of "concentration")**

Based upon data provided by HUD in the CPD mapping program Census tracts 102, 110 and 114 appear to be the areas that have the highest percentages of housing problems for the low and extremely low income populations.

### **Are there any areas in the jurisdiction where racial or ethnic minorities or low-income families are concentrated? (include a definition of "concentration")**

The population of the City is diverse and there are few areas in which the number or percentage of minority persons could be called concentrated. Minority populations are present in significant numbers in Census Tracts 101, 103, 107, 108, 113 and 116.

The demographics of the population in Bayonne have seen significant change between 2000 and 2017. Since 2000 the minority population has grown substantially, while the white population overall and as a percentage of the City's population has declined. The White, Non-Hispanic population in 2000 was nearly 70% of Bayonne's population, and since 2000 has declined by over 10,000 residents and 24.27%. As the percentage of the white population has declined by more than twenty percentage points, according to the 2013-2017 American Community Survey, Bayonne is now a minority majority city. Hispanic has been the largest minority group in Bayonne since at least the year 2000, since 2000 the Hispanic population has increased by 79.3% and over 7,700 residents. The Hispanic proportion of the Bayonne's total population has increased by 11.8 percentage points since 2000. As of 2017, the largest Country of origin for the Hispanic population of Bayonne was Puerto Rico at 37.12% followed by the Dominican Republic, second at 18.87%, and Mexico, third, at 6.2% of Bayonne's Hispanic population.

The Black and Asian Population of Bayonne have both doubled in size since 2000. The Black population has grown by 113% going from just under 5 percent of the population to just under 10 percent currently. The Asian population has increased by 132.2% since 2000, and increased its share of the total population by more than double from 4.1% to 8.8%.

The poverty rate for families has been increasing in Bayonne since 2000 when it was 8.4% in 2000 to 9.9% in 2010, and most recently 13 % in 2017. The metrics in the table below showed a higher rate of poverty for Bayonne families in 2017 than in 2000 and 2010. The poverty rate for individuals is as of 2017, 15.7% up from 10.1% in 2000 and 12.4% in 2010. Concentrations of poverty are categorized as census tracts where 40 percent or more of the population lives below the federal poverty line. In Bayonne there are no Census Tracts that meet this distinction as of the 2013-2017 American Community Survey. Census Tract 109 has the highest rate of poverty of any tract at 28.2% of individuals in that tract living below poverty.

### **What are the characteristics of the market in these areas/neighborhoods?**

In general, these neighborhoods are characterized by older structures. Single-family owner units are available at relatively low prices, but the market is weaker in these neighborhoods because of the need for extensive and expensive renovation in many of the structures, as well as stricter loan standards and higher down payment requirements that limit the number of potential buyers. More affluent buyers will tend to favor newer construction in other more attractive neighborhoods.

The rental market in these neighborhoods is stronger in the face of increased demand, especially for more modern or better kept buildings. Rents tend to increase, even for poorer buildings, exacerbating the cost burden issue for low-income households.

### **Are there any community assets in these areas/neighborhoods?**

The City has a number of established organizations that are distinct community assets. These include the BEOF, The Windmill Alliance, and the Bayonne Family Center among others.

### **Are there other strategic opportunities in any of these areas?**

## **MA-60 Broadband Needs of Housing occupied by Low- and Moderate-Income Households - 91.210(a)(4), 91.310(a)(2)**

**Describe the need for broadband wiring and connections for households, including low- and moderate-income households and neighborhoods.**

According to 2018 data provided by the FCC, all residents of the City of Bayonne have broadband available to them.

**Describe the need for increased competition by having more than one broadband Internet service provider serve the jurisdiction.**

According to Broadband Now, the average census block in area has 3.98 or more serviceable Internet service providers. Optimum by Altice has the strongest coverage footprint in Bayonne. Verizon Fios is also widely available.

Verizon High Speed Internet provides an alternative, serving Bayonne with a top speed of 15 Mbps. Satellite Internet is another option, although not an ideal choice thanks to the data use limits and long contracts. Aside from residential broadband, there are 7 companies within the city offering enterprise-level subscriptions such as point-to-point connectivity and MPLS.

In terms of network tech available in the Bayonne area, the most widespread physical wire broadband Internet connection options are Fiber (99.48 percent coverage) and DSL (99.35 percent coverage). Fiber technology is built on newer, more modern fiber-optic cables composed of dense glass or plastic strands that deliver digital data as light. Thanks in part to the use of fiber lines, broadband Internet speeds within Bayonne are 13.47% higher than the New Jersey average. Not all "Fiber" connections reach the subscriber address, however. Some switch to copper once in the "last mile." As a result, not all fiber connections offer "gigabit" performance. Phone providers are the main source for DSL connections, which makes technical sense because DSL, or "Digital Subscriber Line," sends data packets via telephone wires. DSL underperforms when compared with all other wired broadband technologies except dial-up.

## **MA-65 Hazard Mitigation - 91.210(a)(5), 91.310(a)(3)**

**Describe the jurisdiction's increased natural hazard risks associated with climate change.**

**Describe the vulnerability to these risks of housing occupied by low- and moderate-income households based on an analysis of data, findings, and methods.**

DRAFT

# Strategic Plan

## SP-05 Overview

### Strategic Plan Overview

The following is the City's Strategic Plan for the investment of its CDBG funds from 2020-2024. The priorities in this section of Plan influence non-federal funds as state, local and private sources look to the priorities in the Plan when developing their plans and making funding decisions.

The priorities are based on the needs assessment, market analysis and program eligibility requirements. The City tried to focus its priorities on the types of projects and programs that meet program eligibility requirements, have long term impacts on low- and moderate-income residents, and help address other federal, state and local priorities, such as fair housing choice and sustainability.

The highest priority needs for these target areas and the City's low/mod population are:

- Stabilization and improvement of neighborhoods;
- Maintenance and improvement of existing housing stock;
- Continued support of provision of services to those individuals and groups with special needs, such as the disabled and the elderly;
- Continued support of key public service programs, the improvement of public facilities and infrastructure;
- Execution of anti-poverty efforts that support and build upon existing programs, relate to economic development efforts and integrate job training and placement, welfare to work initiatives and other programs aimed at improving opportunities for economic self-sufficiency.

Market conditions, especially increasing rental costs, low incomes, stagnant wages, and a low vacancy rate create the needs for the rental programs, while high down payment requirements and stringent loan standards create a need for home buyer assistance programs.

The City has identified a number of barriers to affordable housing, including the deteriorated condition of some housing units, environmental problems and the high cost of remediating them, and low income levels that make affordability a major concern. The City is attempting to address these issues through community and economic planning initiatives, as well as by providing financial assistance to developers and homebuyers.

The City's anti-poverty strategy is part of an effort to create jobs and improve the local economy. The creation of economic opportunities is not an isolated solution to alleviating poverty, and the City also works with community partners to identify educational, life skills and training needs and provide opportunities for self-empowerment that will enable low- and moderate-income residents to become

and continue to be self-sufficient and economically independent. These programs have an immediate impact on primary needs of the low-income population and the causes of poverty.

The City of Bayonne has a set of procedures to monitor all of its federal activities, programs, and projects and to ensure long-term compliance with applicable program requirements and comprehensive planning. The Department of Housing and Community Development works to ensure that approved projects meet the purpose of the Consolidated Plan and that available funds are distributed in a timely manner.

DRAFT



## SP-10 Geographic Priorities - 91.415, 91.215(a)(1)

### Geographic Area

Table 12 - Geographic Priority Areas

1	<b>Area Name:</b>	Citywide
	<b>Area Type:</b>	Citywide
	<b>Other Target Area Description:</b>	Citywide
	<b>HUD Approval Date:</b>	
	<b>% of Low/ Mod:</b>	
	<b>Revital Type:</b>	
	<b>Other Revital Description:</b>	
	<b>Identify the neighborhood boundaries for this target area.</b>	
	<b>Include specific housing and commercial characteristics of this target area.</b>	
	<b>How did your consultation and citizen participation process help you to identify this neighborhood as a target area?</b>	
	<b>Identify the needs in this target area.</b>	
	<b>What are the opportunities for improvement in this target area?</b>	
	<b>Are there barriers to improvement in this target area?</b>	
2	<b>Area Name:</b>	Low/mod areas
	<b>Area Type:</b>	Low/mod
	<b>Other Target Area Description:</b>	Low/mod
	<b>HUD Approval Date:</b>	
	<b>% of Low/ Mod:</b>	
	<b>Revital Type:</b>	
	<b>Other Revital Description:</b>	
	<b>Identify the neighborhood boundaries for this target area.</b>	
	<b>Include specific housing and commercial characteristics of this target area.</b>	
	<b>How did your consultation and citizen participation process help you to identify this neighborhood as a target area?</b>	
	<b>Identify the needs in this target area.</b>	
	<b>What are the opportunities for improvement in this target area?</b>	

	<b>Are there barriers to improvement in this target area?</b>	
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## General Allocation Priorities

Describe the basis for allocating investments geographically within the state

The assisted activities offer assistance to low- and moderate-income residents located throughout the community. The programs are funded to a limited clientele basis where at least 51% of those served are of low and moderate income or services are provided to a low income population.

The proposed activities under the FY 2020 CDBG Program Year are located in areas with the highest percentages of low- and moderate-income persons and those block groups with a percentage of minority persons above the average for the City of Bayonne.

The goals, objectives, and activities are designed to assist those households with incomes less than 80% of the area median income (AMI). This group is referred to as the “target income” group. Areas in the City with 51% or more of households with incomes less than 80% AMI are designated as CDBG Target Areas.

## SP-25 Priority Needs - 91.415, 91.215(a)(2)

### Priority Needs

Table 13 – Priority Needs Summary

1	<b>Priority Need Name</b>	Provide Safe, Affordable Housing Opportunities
	<b>Priority Level</b>	High
	<b>Population</b>	Extremely Low Low Large Families Families with Children Elderly
	<b>Geographic Areas Affected</b>	Low/mod
	<b>Associated Goals</b>	Preserve existing housing stock Add new affordable housing
	<b>Description</b>	Provide Safe, Affordable Housing Opportunities through Homeowner Rehabilitation, Emergency Repairs, Increased Ownership Opportunities
	<b>Basis for Relative Priority</b>	These areas have been areas of concern in the past and emerged in the course of examining the data. They were also frequently mentioned in the course of focus group and Public Hearing discussions. These discussions confirmed the already known needs of these areas, complementing or corroborating the data.
2	<b>Priority Need Name</b>	Public Service Programs
	<b>Priority Level</b>	High

	<b>Population</b>	Extremely Low Low Large Families Families with Children Elderly Chronic Homelessness Individuals Families with Children Elderly Frail Elderly Persons with Mental Disabilities Persons with Physical Disabilities Persons with Developmental Disabilities Persons with Alcohol or Other Addictions Persons with HIV/AIDS and their Families Victims of Domestic Violence Non-housing Community Development
	<b>Geographic Areas Affected</b>	Low/mod
	<b>Associated Goals</b>	Support public services
	<b>Description</b>	Support for services that benefit eligible residents, including presumed benefit segments of the population such as elderly, the homeless and disabled adults. May potentially include services associated with public health response to the corona virus pandemic
	<b>Basis for Relative Priority</b>	Data, consultation, and public input all reveal a need for public services in the City.  Additional consultation with public health agencies, including the City of Bayonne Health Department, will determine the additional services needed to respond to the corona virus pandemic. If needed, it is expected they would be of the utmost urgency and highest priority.
<b>3</b>	<b>Priority Need Name</b>	Public Improvements and Infrastructure
	<b>Priority Level</b>	High

	<b>Population</b>	Extremely Low Low Moderate Large Families Families with Children Elderly Public Housing Residents Non-housing Community Development
	<b>Geographic Areas Affected</b>	Low/mod Citywide
	<b>Associated Goals</b>	Public Improvements
	<b>Description</b>	Improvements in eligible residential areas to public infrastructure, potentially including streets, water and sewer, and parks.
	<b>Basis for Relative Priority</b>	Data, consultation, and public input all reveal a need for public improvements and code enforcement in the City.
4	<b>Priority Need Name</b>	Public Facilities
	<b>Priority Level</b>	High
	<b>Population</b>	Extremely Low Low Large Families Families with Children Elderly Public Housing Residents Non-housing Community Development
	<b>Geographic Areas Affected</b>	Low/mod
	<b>Associated Goals</b>	Administration Non-Profit loan program
	<b>Description</b>	Improvements to both municipal properties and non-profit facilities that serve eligible populations. Potentially, to include the addition of temporary facilities to assist in the response to the corona virus pandemic.

	<b>Basis for Relative Priority</b>	<p>Aging facilities and increasing demand lead to a need to expand and rehabilitate eligible public facilities.</p> <p>Additional consultation with public health agencies, including the City of Bayonne Health Department, will determine if additional facilities are needed to respond to the corona virus pandemic. If needed, it is expected they would be of the utmost urgency and highest priority.</p>
5	<b>Priority Need Name</b>	Fair Housing
	<b>Priority Level</b>	High
	<b>Population</b>	Extremely Low Low Moderate Middle Large Families Families with Children Elderly Public Housing Residents Non-housing Community Development Other
	<b>Geographic Areas Affected</b>	Citywide
	<b>Associated Goals</b>	Administration Fair Housing
	<b>Description</b>	Fair Housing
	<b>Basis for Relative Priority</b>	Data, consultation, and public input all reveal a need for fair housing efforts throughout the City.
6	<b>Priority Need Name</b>	Administration and Planning
	<b>Priority Level</b>	High

	<b>Population</b>	Extremely Low Low Moderate Middle Large Families Families with Children Elderly Public Housing Residents Chronic Homelessness Individuals Families with Children Mentally Ill Chronic Substance Abuse veterans Persons with HIV/AIDS Victims of Domestic Violence Unaccompanied Youth Elderly Frail Elderly Persons with Mental Disabilities Persons with Physical Disabilities Persons with Developmental Disabilities Persons with Alcohol or Other Addictions Persons with HIV/AIDS and their Families Victims of Domestic Violence Non-housing Community Development
	<b>Geographic Areas Affected</b>	Citywide Low/Mod
	<b>Associated Goals</b>	Administration and planning
	<b>Description</b>	Administration and planning for the City's CDBG program
	<b>Basis for Relative Priority</b>	Effective, efficient management of CDBG resources is the foundation of all benefits those resources bring to the City.

### Narrative (Optional)

The needs in these target areas are numerous and varied. The principal needs are: 1) housing rehabilitation 2) public service programs especially for youth, the elderly and the disabled, 3) public improvements, 4) public facilities to improve/revitalize neighborhoods, 5) fair housing, and 6) administration and planning.

These areas have been areas of concern in the past and emerged in the course of examining the data. They were also frequently mentioned in the course of focus group and Public Hearing discussions. These discussions confirmed the already known needs of these areas, complementing or corroborating the data.

Though HUD program funding is not guaranteed from year to year and does, in fact, fluctuate annually, Bayonne and all other grantees are required to set out a plan for the entire five-year period. This plan is based on an assumption of relatively level funding for years 2 through 5. Adjustments will be made with each Annual Action Plan for those subsequent years, but the priorities established in this Consolidated Plan and enumerated above will continue to guide decisions going forward.



## SP-35 Anticipated Resources - 91.420(b), 91.215(a)(4), 91.220(c)(1,2)

### Introduction

Bayonne's CDBG allocation for 2020 is \$1,574,119.

The expected amount for the remainder of the Con Plan entered below is approximately 4 times the Year 1 allocation.

### Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Housing Public Improvements Public Services	1,574,119	60,000	40,000	1,674,119	6,296,476	Expected amount for remainder of Con Plan is approximately 4 times the Year 1 allocation

Table 14 - Anticipated Resources

### Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The City's housing rehabilitation program guidelines require that homeowners pay for any rehabilitation costs in excess of the program limits. Housing Rehabilitation program repayments are used to enhance program resources.

**If appropriate, describe publically owned land or property located within the state that may be used to address the needs identified in the plan**

In Year One, street improvements and public park improvements are planned, and may continue during Years Two-Five to address the needs identified in the plan.

### **Discussion**

The planning, coordination and leveraging that is part of every Consolidated Plan and every Annual Action plan within it helps assure that CDBG funds are used as efficiently as possible to benefit as many eligible residents as possible.

## SP-40 Institutional Delivery Structure - 91.415, 91.215(k)

Explain the institutional structure through which the jurisdiction will carry out its consolidated plan including private industry, non-profit organizations, and public institutions.

Responsible Entity	Responsible Entity Type	Role	Geographic Area Served
BAYONNE	Government	Homelessness Non-homeless special needs Ownership Planning Rental	Jurisdiction
Bayonne Housing Authority	PHA	Public Housing	Jurisdiction
NEW JERSEY DEPARTMENT OF COMMUNITY AFFAIRS	Government	Ownership Rental	State
HUDSON COUNTY DIVISION OF HOUSING AND COMMUNITY DEVELOPMENT	Government	Ownership Rental	Region
Hudson County Board of Social Services	Government	Homelessness	Region
Comprehensive Emergency Assistance System	Government	Homelessness	Region
Garden State Episcopal CDC	Non-Profit Organizations	Homelessness	Region
Church World Services	Non-Profit Organizations	Public Services	Region
Community Day Nursery	Non-profit organizations	Public Services	Jurisdiction
Bayonne Economic Opportunity Foundation	Non-profit organizations	Economic Development public services	Jurisdiction
Jewish Community Center	Non-profit organizations	Public Services	Jurisdiction
Bayonne Community Mental Health Center	Public institution	Public Services	Jurisdiction
Bayonne Family Community Center	Public institution	Public Services	Jurisdiction
PAL	Non-profit organizations	Public Services	Jurisdiction
United Cerebral Palsey	Non-profit organizations	Public Services	Jurisdiction
Urban Enterprise Zone	Public institution	Economic Development	Jurisdiction
Bayonne Senior Day Care Center	Public institution	Public Services	Jurisdiction
Waterfront Project	Non-profit organizations	Public Services	Region
WINDMILL ALLIANCE, INC	Non-profit organizations	Public Services	Jurisdiction
Victory Hall	Non-profit organizations	Public Services	Jurisdiction

**Table 15 - Institutional Delivery Structure**

## Assess of Strengths and Gaps in the Institutional Delivery System

The institutional delivery structure list is by no means exhaustive. The agencies listed are those with the most critical roles and those that have been traditionally involved in implementing goals. Many other agencies have supporting roles and may become more directly involved in the Plan implementation. Private developers have been critical in the creation of private affordable housing.

The City is listed as a single entity but multiple departments are involved in and provide resources for Plan priorities. These Departments include: Planning and Zoning, Public Works, the Division of Parks and the Housing Authority.

The federal government is another important partner providing resources through a variety of agencies including HUD and the departments of Health and Human Services, Transportation, and Veterans Affairs. The federal requirements related to the Continuum of Care planning have helped strengthen the homeless delivery system.

An obvious strength of the institutional delivery system is the large number of non-profits, government agencies, municipalities, and private developers involved. It can also be a weakness as developing complementary funding priorities can be challenging for all parties. Gaps tend to emerge when programs and sources don't adapt to changing needs.

The primary strength of this delivery system is the remarkable dedication of the people who man the front lines of the often-small non-profit organizations that provide many of the activities. These groups are often extremely underfunded given the needs they seek to address but continue to deliver quality services in a wide variety of fields.

Inadequacies in the institutional structure are primarily related to the lack of adequate funding to address local needs.

### Availability of services targeted to homeless persons and persons with HIV and mainstream services

Homelessness Prevention Services	Available in the Community	Targeted to Homeless	Targeted to People with HIV
<b>Homelessness Prevention Services</b>			
Counseling/Advocacy	X	X	X
Legal Assistance	X	X	X
Mortgage Assistance	X	X	X
Rental Assistance	X	X	X
Utilities Assistance	X	X	X

Street Outreach Services			
Law Enforcement	X	X	X
Mobile Clinics	X	X	X
Other Street Outreach Services	X	X	X
Supportive Services			
Alcohol & Drug Abuse	X	X	X
Child Care	X	X	X
Education	X	X	X
Employment and Employment Training	X	X	X
Healthcare	X	X	X
HIV/AIDS	X	X	X
Life Skills	X	X	X
Mental Health Counseling	X	X	X
Transportation	X	X	X
Other			
	X	X	X

**Table 16 - Homeless Prevention Services Summary**

**Describe how the service delivery system including, but not limited to, the services listed above meet the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth)**

As noted the Community Development Department is the lead agency for Consolidated Plan activities. However, program delivery is conducted through government agencies and private sector organizations.

Garden State Episcopal coordinates outreach and service provision to homeless individuals in the region.

In addition, Hudson County's CoC convenes multiple service partners who serve the homeless population in the region, including Bayonne.

**Describe the strengths and gaps of the service delivery system for special needs population and persons experiencing homelessness, including, but not limited to, the services listed above**

The challenges of the service delivery system are largely budgetary and related, lack of staff needed to adequately meet the service needs of the population. The homeless population has complex and

interwoven needs that require knowledge and dedication on the part of staff to address. In addition, there can be reluctance of persons who are homeless to comply with services.

The strength of the service delivery system is the people that are dedicated to making a difference in the lives of others in Bayonne and throughout the county.

**Provide a summary of the strategy for overcoming gaps in the institutional structure and service delivery system for carrying out a strategy to address priority needs**

The City of Bayonne will leverage its institutional strengths and work to increase efforts to enhance coordination between private industry, business, developers, and social service agencies through seminars and meetings, as well as direct contact on specific issues and concerns. The City will continue to seek additional funding, technical assistance, training and other resources to support best practices and new approaches to solving community challenges.

## SP-45 Goals - 91.415, 91.215(a)(4)

### Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Affordable housing	2020	2024	Affordable Housing	Low/mod areas	Provide Safe, Affordable Housing Opportunities	CDBG: \$1,300,000	Homeowner Housing Rehabilitated: 24 Household Housing Units
2	Public Service Programs	2020	2024	Non-Housing Community Development	Low/mod areas	Public Service Programs, especially for the Elderly	CDBG: \$944,000	Public service activities other than Low/Moderate Income Housing Benefit: 2000 Persons Assisted
3	Public Facilities	2020	2024	Non-Housing Community Development	Low/mod areas Citywide	Public Facilities	CDBG: \$1,823,072	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 2000 Persons Assisted
4	Public Improvements	2020	2024	Non-Housing Community Development	Low/mod areas	Facility Repair related to Code Enforcement Public Improvements and Infrastructure	CDBG: \$640,000	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 500 Persons Assisted
5	Fair Housing	2020	2024	Fair Housing	Citywide	Fair Housing	CDBG: \$240,000	Other: 20 Other
6	Administration	2020	2024	Program Administration	Citywide	Administration and Planning	CDBG: \$960,000	Other: 1 Other

**Table 17 – Goals Summary**

## Goal Descriptions

1	<b>Goal Name</b>	Affordable housing
	<b>Goal Description</b>	Continue a program of interest-free loans to improve the homes of income-eligible households.
2	<b>Goal Name</b>	Public Service Programs
	<b>Goal Description</b>	Operating support for a wide variety of public services that benefit eligible populations.
4	<b>Goal Name</b>	Public Facilities
	<b>Goal Description</b>	Code-enforcement related improvements to both municipal properties and non-profit facilities that serve eligible populations.
5	<b>Goal Name</b>	Public Improvements
	<b>Goal Description</b>	Public infrastructure improvements including streets, water and sewer, and parks.
6	<b>Goal Name</b>	Fair Housing
	<b>Goal Description</b>	Fair Housing programs and services
6	<b>Goal Name</b>	Administration and Planning
	<b>Goal Description</b>	Administration and planning for the City's CDBG program

### **Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.315(b)(2)**

Although Bayonne doesn't receive HOME funds, the City estimates that it will be able to assist twenty-four families in preserving the condition and affordability of their homes during the period covered by this Consolidated Plan.



## **SP-65 Lead-based Paint Hazards - 91.415, 91.215(i)**

### **Actions to address LBP hazards and increase access to housing without LBP hazards**

Poisoning from lead hazards is very preventable, yet it is the most prevalent environmental hazard adversely affecting the development of children. Throughout the City, children continue to be faced with developmental, behavioral, and intellectual impediments from exposure to toxic sources of lead in their homes. More than 80% of the housing stock was built before 1976 when lead-based paint was commonly and legally used. The aging housing stock continues to be the major source of lead exposure to children.

### **How are the actions listed above related to the extent of lead poisoning and hazards?**

Lead hazards are addressed during housing rehabilitation efforts. All pre-1978 homes that receive rehabilitation assistance that involves painted surfaces are tested for the presence of lead-based paint. When evidence of paint is found, relevant steps are taken, usually lead safe work practices and interim controls, all using qualified contractors. Efforts to reduce exposure to lead paint begin with initial inspections, review of hazard assessments, relevant modifications to work write-ups, interim inspections and final inspections and clearance testing.

### **How are the actions listed above integrated into housing policies and procedures?**

They are written into the relevant policy and procedures manuals.

## **SP-70 Anti-Poverty Strategy - 91.415, 91.215(j)**

### **Jurisdiction Goals, Programs and Policies for reducing the number of Poverty-Level Families**

Poverty is very clearly a concern in City of Bayonne. Despite a strengthening economy and low levels of unemployment at the national and state levels, City of Bayonne continues to have relatively high unemployment, and the latest poverty figures indicate that 15.7 percent of the City's population lives in poverty.

The City's anti-poverty strategy is inextricably linked to the public service programming that has been implemented and operated for several years. The objective of poverty reduction requires programming for broad areas including job training and placement, public services, education, and basic skills development. It is only through comprehensive, coordinated strategies that nurture skills and provide opportunities to gain and retain employment and thus improve the quality of life that people can improve their situation. Examples of these include job training and job placement activities sponsored by the Workforce Investment Board and the Board of Social Services, day care funding throughout the city, long-term employment opportunities for severely disabled adults, and life skills development programs. The Vo-tech school, the Hudson County Community College, and the Continuing Education Program also provide important training and educational opportunities for local residents.

The City works through and coordinates economic development efforts with the Hudson County Comprehensive Economic Development Strategy committee, which recommends or endorses grants applications to the US Department of Commerce, Economic Development Administration. The overriding goal is to create new jobs and opportunities for households with incomes below the poverty level.

The City also supports programs and activities that promote a stable and growing economy. Business assistance loans and guarantees are available to firms that wish to expand. In return for below market rate loans and support these firms pledge to create jobs for low- and moderate-income persons. Many of these loans are to small and very small firms that offer growth potential for the community and the region.

The City has been providing financial assistance through direct grants as well as technical and advisory assistance to non-profits and community agencies that administer a wide variety of programs for lower income residents. These programs have an immediate impact on primary needs of the low-income population and the causes of poverty. CDBG provides the core funding for critical basic needs including health, childcare, housing, and transportation.

**How are the Jurisdiction poverty reducing goals, programs, and policies coordinated with this affordable housing plan**

Please see the preceding response.

In addition, there are cross-referrals of program participants among City services so that, for instance, if someone is seeking employment or training assistance, they are also made aware of housing resources - from rehab to shelter to housing education - that are available in the City and region.

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## **SP-80 Monitoring - 91.230**

**Describe the standards and procedures that the jurisdiction will use to monitor activities carried out in furtherance of the plan and will use to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements**

The City of Bayonne has developed procedures to ensure that approved projects will meet the purpose of the Consolidated Plan and that available funds will be distributed in a timely manner. The Sub-recipient Agreement is the contractual document between the City and the sub-recipient which specifies the activities that are to be completed and the conditions which must be met, including compliance with the applicable laws and regulations. This agreement is the basis for monitoring all sub-recipients.

It is the City of Bayonne's policy to monitor sub-recipients on a continuing basis from the inception of the award. Monitoring addresses program benefit, program progress and compliance with other applicable laws. This is accomplished through standard reports from the recipient, telephone contact with the sub-recipient and periodic on-site monitoring visits.

Sub-recipients are required to set up a record keeping and filing system to maintain documentation on program benefit and compliance with other applicable laws. Sub-recipients must establish appropriate accounts for funds awarded and maintain the necessary fiscal records consisting of journals and ledgers on the receipt and disbursement of funds as well as supporting documentation. These fiscal records are reviewed during on-site monitoring to determine whether proper documentation exists to facilitate the performance of an audit.

Periodic on-site visits are conducted, at minimum, on an annual basis to review of sub-recipient records, project site inspections and interviews with beneficiaries. Such monitoring is scheduled with a sub-recipient and followed up with a monitoring report. The monitoring report contains observations about the documents reviewed and the inspections made as well as any recommendations to correct deficiencies.

**Minority Business Outreach** - The City encourages participation by minority-owned businesses in CDBG assisted activities and maintains records concerning the participation of minority-owned businesses to assess the results of its efforts and to complete the semiannual "Minority Business Enterprise Report" to HUD. Qualified minority contractors are encouraged to bid on properties participating in the Housing Rehabilitation Program.

**Comprehensive Planning Requirements** - To ensure compliance with the comprehensive planning requirements of the Consolidated Plan process, Bayonne reviews the process on an ongoing basis. The review ensures compliance with federal requirements concerning citizen participation and consistency of actions taken with those specified in the "Citizen Participation Plan." Records documenting actions taken are maintained for each program year.

## Expected Resources

### AP-15 Expected Resources - 91.420(b), 91.220(c)(1,2)

#### Introduction

Bayonne's CDBG allocation for 2020 is \$1,574,119. Bayonne also expects \$60,000 in Program Income and plans to spend \$40,000 in unspent funds from previous years.

The expected amount for the remainder of the Con Plan entered below is approximately 4 times the Year 1 allocation.

#### Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	1,574,119	60,000	40,000	1,674,119	6,296,476	Expected amount for remainder of Con Plan is approximately 4 times the Year 1 allocation

**Table 18 - Expected Resources – Priority Table**

#### Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The City provides only a portion of the cost of activities: affordable housing, public facilities/infrastructure or public services. CDBG funds for public services activities is matched with numerous state funding sources and local donations. Most public facilities /infrastructure projects are primarily funded through state grants and City Bonds with CDBG being local match or providing for a funding gap.

Even the City's housing rehabilitation program guidelines require that homeowners pay for any rehabilitation costs in excess of the program limits.

**If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan**

Publicly owned land or property located within the jurisdiction that will be used to address the needs identified in this plan consists of right-of-way's that are part of the street reconstruction activity and city parks in eligible residential areas.

**Discussion**

While available resources are insufficient to meet all needs, careful monitoring, diligent leveraging and ongoing coordination helps the City of Bayonne assure that its residents receive the most benefit from the CDBG funding received.

## Annual Goals and Objectives

### AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3)&(e)

#### Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Affordable housing	2020	2024	Affordable Housing	Low/mod areas	Provide Safe, Affordable Housing Opportunities	CDBG: \$325,000	Rental units rehabilitated: 4 Household Housing Unit Homeowner Housing Rehabilitated: 6 Household Housing Unit
2	Public Service Programs	2020	2024	Non-Housing Community Development	Low/mod areas	Public Service Programs, especially for the Elderly	CDBG: \$236,000	Public service activities other than Low/Moderate Income Housing Benefit: 1090 Persons Assisted
3	Public Facilities	2020	2024	Non-Housing Community Development	Low/mod areas Citywide	Facility Repair related to Code Enforcement Public Facilities Public Improvements and Infrastructure	CDBG: \$455,768	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 1500 Persons Assisted
4	Public Improvements	2020	2024	Non-Housing Community Development	Low/mod areas	Public Improvements and Infrastructure	CDBG: \$160,00	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 2000 Persons Assisted
5	Fair Housing	2020	2024	Fair Housing	Citywide	Fair Housing	CDBG: \$60,000	Other: 1 Other
6	Administration	2020	2024	Program Administration	Citywide	Administration and Planning	CDBG: \$240,000	Other: 1 Other

Table 19 – Goals Summary

## Goal Descriptions

1	<b>Goal Name</b>	Affordable housing
	<b>Goal Description</b>	Necessary repairs to residential units occupied by income-eligible households, both owner-occupied and rental.
2	<b>Goal Name</b>	Public Service Programs
	<b>Goal Description</b>	Through a combination of City departments and private, non-profit partners, the City of Bayonne will use 2020 CDBG funds to help provide a wide variety of services to seniors, youth and other low-moderate income residents.
4	<b>Goal Name</b>	Public Facilities
	<b>Goal Description</b>	Improvements, including accessibility improvements, to public facilities, including facilities owned by non-profits that serve primarily low-mod income residents .
5	<b>Goal Name</b>	Public Improvements
	<b>Goal Description</b>	Public infrastructure improvements including streets, water and sewer, parks and other eligible projects in low-mod residential areas.
6	<b>Goal Name</b>	Fair Housing
	<b>Goal Description</b>	Fair Housing programs and services provided as part of the program administrative cost.
6	<b>Goal Name</b>	Administration and Planning
	<b>Goal Description</b>	Program Administration other than Fair Housing, which is an administrative cost but listed separately. General administration to include program planning, outreach, recordkeeping and reporting.



## AP-35 Projects - 91.420, 91.220(d)

### Introduction

With input from a variety of stakeholders, with data from a variety of sources and with hands-on experience in front-line services to the most vulnerable populations in the City, Bayonne plans a mix of activities in FY 2020 to address a wide range of challenges for those populations. Housing rehab, recreation and child care programming and support for public facilities improvements are just some of the approaches to improving neighborhoods, houses and, most importantly, families in Bayonne.

All activities funded in the 2020 Program Year will support at least one objective and one outcome

1. Preserve existing housing through the Housing Rehabilitation Program – 10 units
2. Maintain and improve public facilities including non-profit facilities that provide services to low- and moderate-income residents - at least 3 facilities serving at least 1,500 residents
3. Ensure that quality public services in support of youth development, public health, employment and housing needs are available to low income residents - at least 10 public services assisting a minimum of 1,000 residents
4. Public improvements including streets and parks – a minimum of 2,000 residents
5. Continue Administration and Management activities, including Fair Housing

For Program Year 2020, the first year of its new Consolidated Plan, the City of intend to implement the following projects with CDBG funds.

#	Project Name
1	Program Administration 2020
2	Fair Housing 2020
3	Community Day Nursery 2020
4	Senior Bus 2020
5	Head Start 2020

#	Project Name
6	HIGHWAYS Counseling and Crisis Intervention 2020
7	United Cerebral Palsey 2020
8	Jewish Community Center 2020
9	Trinitas 2020
10	Trinitas Addiction Counseling 2020
11	Bayonne Family Community Center 2020
12	Victory Hall 2020
13	PAL 2020
14	Waterfront Project Seniors & Housing Counseling 2020
15	Wallace Temple food pantry 2020
16	Church World Service 2020
17	Residential Rehab 2020
18	Non-profit Facilities Fund 2020
19	Infrastructure Improvements 2020

Table 20 – Project Information

**Describe the reasons for allocation priorities and any obstacles to addressing underserved needs**

In allocating CDBG funds, the City endeavored to fund activities that were deemed to have the greatest benefit to residents in a timely, efficient

manner. The aim was to provide benefits in coordination with other support structures so as to avoid redundancy.

The system for establishing the priority for the selection of these projects is predicated upon the following criteria:

- Meeting the statutory and regulatory requirements of the CDBG Program.

Obstacles to meeting underserved needs are addressed in Section AP-85 Other Actions.

- Meeting the needs of low- and moderate-income residents
- Focusing on low- and moderate-income areas or neighborhoods
- Coordination and leveraging of resources
- Response to expressed needs
- Sustainability and/or long-term impact, and
- The ability to demonstrate measurable progress and success.

## AP-38 Project Summary

### Project Summary Information

1	<b>Project Name</b>	Program Administration - 2020
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	Fair Housing Administration
	<b>Needs Addressed</b>	Administration and Planning
	<b>Funding</b>	CDBG: \$240,000
	<b>Description</b>	General administration and planning of the CDBG program.
	<b>Target Date</b>	12/31/2021
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Successfully implementing the planned CDBG activities will benefit thousands of residents, the majority of whom are low-mod income
	<b>Location Description</b>	Administration is from 555 Kennedy Boulevard in Bayonne as well as 630 Avenue C in Bayonne but the benefits are citywide.
2	<b>Planned Activities</b>	Successfully implementing the planned CDBG activities will benefit thousands of residents, the majority of whom are low-mod income
	<b>Project Name</b>	Fair Housing
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	Fair Housing
	<b>Needs Addressed</b>	Fair Housing
	<b>Funding</b>	CDBG: \$60,000
	<b>Description</b>	Provide Fair Housing counseling services to low- and moderate-income individuals.

	<b>Target Date</b>	12/31/2021
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	At least 100 residents are expected to benefit from the Fair Housing component of program administration.
	<b>Location Description</b>	Administration is from 555 Kennedy Boulevard in Bayonne as well as 630 Avenue C in Bayonne but the benefits are citywide.
	<b>Planned Activities</b>	Fair Hosing Counseling
<b>3</b>	<b>Project Name</b>	Community Day Nursery - 2020
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	Public Service Programs
	<b>Needs Addressed</b>	Public Service Programs, especially for the Elderly
	<b>Funding</b>	CDBG: \$38,000
	<b>Description</b>	Operating support for a program that provides day care to pre-school children from low- and moderate-income families.
	<b>Target Date</b>	12/31/2021
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	25 low-moderate income families
	<b>Location Description</b>	593 Broadway, Bayonne
	<b>Planned Activities</b>	Operating support for a program that provides day care to pre-school children from low- and moderate-income families.
<b>4</b>	<b>Project Name</b>	Senior Bus program - 2020
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	Public Service Programs

	<b>Needs Addressed</b>	Public Service Programs, especially for the Elderly
	<b>Funding</b>	CDBG: \$30,000
	<b>Description</b>	Operating support for a senior bus that operates throughout the City including insurance (\$6,000) and salary (\$24,000).
	<b>Target Date</b>	12/31/2021
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	At least 500 unduplicated senior or disabled Bayonne residents from throughout the City will benefit from this service.
	<b>Location Description</b>	Bus travels throughout Bayonne, providing seniors with transportation to medical appointments, shopping and more.
	<b>Planned Activities</b>	Operating support for a senior bus that operates throughout the City.
5	<b>Project Name</b>	Head Start - 2020
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	Public Service Programs
	<b>Needs Addressed</b>	Public Service Programs, especially for the Elderly
	<b>Funding</b>	CDBG: \$20,000
	<b>Description</b>	Support for operations of Head Start centers.
	<b>Target Date</b>	12/31/2021
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	150 children from low- and moderate-income households.
	<b>Location Description</b>	Head Start centers are located at 21 W. 8th Street and 557 Kennedy Boulevard with an imminent move to 239 Avenue A, all in Bayonne, NJ.
	<b>Planned Activities</b>	Support for operations of Head Start centers, including possible addition of security personnel.

6	<b>Project Name</b>	HIGHWAYS Counseling and Crisis Intervention - 2020
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	Homeless Assistance Public Service Programs
	<b>Needs Addressed</b>	Public Service Programs, especially for the Elderly Homeless Activities, including Homeless Prevention
	<b>Funding</b>	CDBG: \$18,000
	<b>Description</b>	Operating support for a program that assists homeless shelters, victims of domestic violence and food pantries as well as counseling and employment training and opportunities for the clients of those facilities.
	<b>Target Date</b>	12/31/2021
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Approximately 300 individuals, including homeless, those at risk of homelessness and victims of domestic violence.
	<b>Location Description</b>	184 Hobart Ave., Bayonne, NJ
	<b>Planned Activities</b>	Windmill Alliance's HIGHWAYS program supports various homeless shelters, food pantries and shelters for domestic violence victims as well as providing counseling and employment training and opportunities for the clients of those facilities.
7	<b>Project Name</b>	United Cerebral Palsy - 2020
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	Public Service Programs
	<b>Needs Addressed</b>	Public Service Programs, especially for the Elderly
	<b>Funding</b>	CDBG: \$22,000
	<b>Description</b>	Operating support for an organization that assists severely disabled adults.

	<b>Target Date</b>	12/31/2021
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	5 severely disabled adults.
	<b>Location Description</b>	721 Broadway, Bayonne, NJ
	<b>Planned Activities</b>	Operating support for an organization that assists severely disabled adults.
8	<b>Project Name</b>	Jewish Community Center - 2020
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	Public Service Programs
	<b>Needs Addressed</b>	Public Service Programs, especially for the Elderly
	<b>Funding</b>	CDBG: \$4,000
	<b>Description</b>	Operating support for a program that provides after-school care for children from low-mod income families.
	<b>Target Date</b>	12/31/2021
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	10 children from low and moderate-income families.
	<b>Location Description</b>	1050 Kennedy Boulevard, Bayonne, NJ.
	<b>Planned Activities</b>	Operating support for a program that provides after-school care for children from low-mod income families.
9	<b>Project Name</b>	Trinitas –2020
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	Public Service Programs



	<b>Needs Addressed</b>	Public Service Programs, especially for the Elderly
	<b>Funding</b>	CDBG: \$13,000
	<b>Description</b>	Operating support for organization that provides counseling services to emotionally disturbed children and their families.
	<b>Target Date</b>	12/31/2021
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Approximately 15 residents from low- and moderate-income households.
	<b>Location Description</b>	601 Broadway, Bayonne, NJ
	<b>Planned Activities</b>	Operating support for organization that provides counseling services to emotionally disturbed children and their families.
<b>10</b>	<b>Project Name</b>	Trinitas Addiction Counseling - 2020
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	Public Service Programs
	<b>Needs Addressed</b>	Public Service Programs, especially for the Elderly
	<b>Funding</b>	CDBG: \$13,000
	<b>Description</b>	Operating support for organization that provides addiction counseling services.
	<b>Target Date</b>	12/31/2021
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Approximately 10 residents from low- and moderate-income households.
	<b>Location Description</b>	601 Broadway, Bayonne, NJ

	<b>Planned Activities</b>	Operating support for organization that provides addiction counseling services.
<b>11</b>	<b>Project Name</b>	Bayonne Family Community Center - 2020
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	Public Service Programs
	<b>Needs Addressed</b>	Public Service Programs, especially for the Elderly
	<b>Funding</b>	CDBG: \$24,000
	<b>Description</b>	Operating support for a program that provides child care services for income-eligible families.
	<b>Target Date</b>	12/31/2021
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	50 low and moderate-income families.
	<b>Location Description</b>	259 Avenue E, Bayonne, NJ
	<b>Planned Activities</b>	Operating support for a program that provides child care services for income-eligible families.
<b>12</b>	<b>Project Name</b>	Victory Hall - 2020
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	Public Service Programs
	<b>Needs Addressed</b>	Public Service Programs, especially for the Elderly
	<b>Funding</b>	CDBG: \$6,000
	<b>Description</b>	Operating support for a program that provides activities for developmentally disabled adults.
	<b>Target Date</b>	12/31/2021
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	40 developmentally disabled adults and their families.

	<b>Location Description</b>	74 W. 46th St., Bayonne, NJ
	<b>Planned Activities</b>	Operating support for a program that provides activities for developmentally disabled adults.
<b>13</b>	<b>Project Name</b>	PAL - 2020
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	Public Service Programs
	<b>Needs Addressed</b>	Public Service Programs, especially for the Elderly
	<b>Funding</b>	CDBG: \$25,000
	<b>Description</b>	Support for a day care center operated by the Bayonne PAL and serving primarily low- and moderate-income families.
	<b>Target Date</b>	12/31/2021
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	At least 150 children, primarily from low- and moderate-income households.
	<b>Location Description</b>	550 Avenue A, Bayonne, NJ
	<b>Planned Activities</b>	Support for a day care center operated by the Bayonne PAL and serving primarily low- and moderate-income families.
<b>14</b>	<b>Project Name</b>	Waterfront Project - Seniors & housing counseling - 2020
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	Public Service Programs
	<b>Needs Addressed</b>	Public Service Programs, especially for the Elderly
	<b>Funding</b>	CDBG: \$14,000

	<b>Description</b>	Operating support for a program that provides legal advice and assistance to seniors, including the preparation of wills (\$8,000) and for a housing counseling program operated by the same organization (\$6,000).
	<b>Target Date</b>	12/31/2021
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	At least 10 elderly residents of Bayonne.
	<b>Location Description</b>	Operated from 830 Bergen Ave., Jersey City with educational workshops and client meetings at senior housing sites, community centers and other locations in Bayonne.
	<b>Planned Activities</b>	Operating support for a program that provides legal advice and assistance to seniors, including the preparation of wills.
15	<b>Project Name</b>	Wallace Temple food pantry - 2020
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	Public Service Programs
	<b>Needs Addressed</b>	Public Service Programs, especially for the Elderly
	<b>Funding</b>	CDBG: \$2,000
	<b>Description</b>	Operating support for a food pantry and soup kitchen that provides nutritional education along with food.
	<b>Target Date</b>	12/31/2021
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	100 low and very low-income residents of Bayonne, including homeless individuals.
	<b>Location Description</b>	392 Avenue C, Bayonne, NJ

	<b>Planned Activities</b>	Operating support for a food pantry and soup kitchen that provides nutritional education along with food.
<b>16</b>	<b>Project Name</b>	Church World Service 2020
	<b>Target Area</b>	Low/mod areas
	<b>Goals Supported</b>	Public Service Programs
	<b>Needs Addressed</b>	Public Service Programs, especially for the Elderly
	<b>Funding</b>	CDBG: \$5,000
	<b>Description</b>	Public Service Programs
	<b>Target Date</b>	12/31/2021
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	29 Bayonne low- and moderate-income residents
	<b>Location Description</b>	Office is located at 26 Journal Square in Jersey City, but services will be provided in Bayonne.
	<b>Planned Activities</b>	Employment and job readiness services provided by an Employment Coach for refugees and asylees.
<b>17</b>	<b>Project Name</b>	Residential rehab - 2020
	<b>Target Area</b>	Citywide
	<b>Goals Supported</b>	Affordable housing
	<b>Needs Addressed</b>	Provide Safe, Affordable Housing Opportunities
	<b>Funding</b>	CDBG: \$325,000
	<b>Description</b>	Loans for repairs to housing units, both owner-occupied and rental, inhabited by income-eligible residents. Funding includes amounts for all types of loans plus project delivery costs.
	<b>Target Date</b>	12/31/2021

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	10 families, all at or below 80% Area Median Income.
	<b>Location Description</b>	Program available throughout Bayonne.
	<b>Planned Activities</b>	Loans for repairs to housing units, both owner-occupied and rental, inhabited by income-eligible residents. Funding includes amounts for all types of loans plus project delivery costs.
18	<b>Project Name</b>	Non-profit facilities fund - 2020
	<b>Target Area</b>	Low/mod areas Citywide
	<b>Goals Supported</b>	Public Improvements
	<b>Needs Addressed</b>	Public Facilities
	<b>Funding</b>	CDBG: \$455,768
	<b>Description</b>	Facility-improvement grants to local non-profit organizations that are open to the public and serve as a venue for services to the City's low- and moderate-income residents, either by virtue of being located in a low-mod area or from a limited clientele standpoint of presumed benefit or documented income.
	<b>Target Date</b>	6/30/2021
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Exact numbers won't be determined until the facilities are selected but at least 500 low- and moderate-income residents will benefit from improvements to the non-profit facilities that provide them with services.
	<b>Location Description</b>	To be determined.
	<b>Planned Activities</b>	Facility-improvement grants to local non-profit organizations that are open to the public and serve as a venue for services to the City's low- and moderate-income residents, either by virtue of being located in a low-mod area or from a limited clientele standpoint of presumed benefit or documented income.

19	<b>Project Name</b>	Infrastructure Improvements - 2020
	<b>Target Area</b>	Low/mod areas
	<b>Goals Supported</b>	Public Improvements
	<b>Needs Addressed</b>	Public Improvements and Infrastructure
	<b>Funding</b>	CDBG: \$160,000
	<b>Description</b>	Street reconstruction and park improvements in eligible low-mod areas of the City.
	<b>Target Date</b>	12/30/2021
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	While the location of the improvements has not been determined yet, it is reasonable to assume that it will be an eligible service area with at least 1,000 residents, the majority of whom will be low-mod income.
	<b>Location Description</b>	To be determined.
	<b>Planned Activities</b>	Street reconstruction and park improvements in eligible low-mod areas of the City.

## **AP-50 Geographic Distribution - 91.420, 91.220(f)**

### **Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed**

It is expected that all activities except for Infrastructure Improvements will benefit eligible Bayonne residents from throughout the City. This is reflective of the fact that seniors, income-eligible homeowners, youth and other beneficiaries reside all across the City. The only other potential exception is the non-profit facilities fund, which could potentially benefit the residents of a low-mod service area rather than eligible residents from throughout the City. This won't be known until specific non-profits are selected for assistance.

### **Geographic Distribution**

<b>Target Area</b>	<b>Percentage of Funds</b>
Low/mod areas	23
Citywide	77

**Table 21 - Geographic Distribution**

### **Rationale for the priorities for allocating investments geographically**

The geographic distribution described above allows Bayonne to adhere to its funding allocation principals, specifically:

- \* abiding by CDBG regulations
- \* putting the most resources where the greatest need is
- \* using resources in the most efficient and effective manner.

### **Discussion**

See above.



## **AP-85 Other Actions - 91.420, 91.220(k)**

### **Introduction**

This section summarizes by various category the anticipated benefits and impacts of the activities contained in this Annual Action Plan. The individual goals and aims of these activities are described in AP-35 the Projects Section, but this section shows how multiple activities reinforce each other in address broad areas of community development.

### **Actions planned to address obstacles to meeting underserved needs**

The primary obstacle to meeting underserved needs is a lack of funds. There are many needs in all of the areas - public facilities, public services, infra-structure, and economic development – and municipal resources go only so far.

The City, through both staff and consultants, is constantly looking for additional funding sources to address the unmet needs identified in our community. The City is also working with the non-profit community to encourage out-of-the-box systems change thinking to maximize the resources and impact organizations can collectively have in the community.

### **Actions planned to foster and maintain affordable housing**

Bayonne currently has a statutory requirement that is applicable to residential redevelopment projects whereby the redeveloper is required to provide a minimum of ten percent of the residential units as affordable, whether they be sales or rental units, and has an “Affordable Housing Trust Fund” that requires residential developers to make a payment to the trust fund that is equal to one percent of the project’s cost and non-residential developers to make a payment that is equal to two percent of the project’s cost. Additionally, Bayonne has adopted a Fair Share Housing Plan pursuant to the New Jersey Council on Affordable Housing’s (COAH) regulations which include a spending plan for the Affordable Housing Trust Funds.

The City continues to use all available resources including CDBG, HOME, New Jersey State housing programs and Federal tax credits to develop affordable housing. The City’s CDBG resources focuses on maintaining a homeowner rehab program.

### **Actions planned to reduce lead-based paint hazards**

Bayonne’s residential rehab program will help reduce lead-based paint hazards in two ways:

- Education - by providing homeowners with information on the risk of lead-based paint,

particularly to small children, and with information on how to reduce those risks.

- Testing & clearance - for all pre-1978 housing in the residential rehab program where painted surfaces will be disturbed or are found to be deteriorated, the program will conduct a lead risk assessment and address any lead paint hazards through lead safe work practices, interim controls or abatement, as appropriate and in compliance with HUD and EPA regulations regarding lead paint.

The Community Development Office continues to contract with McCabe Environmental Services to perform (1) lead based paint risk assessments on effected properties being rehabilitated with CDBG funds and (2) follow-up with final clearance reports.

Additionally, abatement work is currently undertaken by qualified contractors who have completed US HUD and EPA lead training courses and outreach is being undertaken to bring in additional contractors. Also please see section SP-65 for additional efforts to address the lead-based paint hazard.

### **Actions planned to reduce the number of poverty-level families**

The City has historically taken advantage of all programs that provide assistance to persons living below the poverty level and looks to place potential job applicants in entry level positions with various businesses that receive financial assistance from CDBG under the Urban Enterprise Zone Program.

### **Actions planned to develop institutional structure**

The City Council, through the Department of Community Development, has the ultimate responsibility in assuring that the priority needs of the Consolidated Plan and Annual Action Plan are met.

The Department provides the funding and technical assistance to the non-profit housing developers and service providers, and City agencies and authorities for projects that meet the needs documented in the plan. The City's housing and community development programs are administered by the Department of Community Development, working with a number of other City agencies, county offices, and not-for-profit service providers. The City is also a member of the Hudson County Consortium. Both the City and the Bayonne Housing Authority coordinate their efforts and activities to ensure adequate and efficient service in the areas of public housing and housing assistance. The Housing Authority manages the Section 8 program.

### **Actions planned to enhance coordination between public and private housing and social service agencies**

As a common partner with so many of the public and private housing and social service providers, the Bayonne Community Development Program has been a natural conduit for communication and

interaction among these entities. The CD Program will continue to serve in that capacity while respecting the autonomy and uniqueness of each partner.

### **Discussion**

Please see the preceding discussions.

DRAFT

## Program Specific Requirements

### AP-90 Program Specific Requirements - 91.420, 91.220(l)(1,2,4)

#### Introduction

#### Community Development Block Grant Program (CDBG)

##### Reference 24 CFR 91.220(l)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan.	0
5. The amount of income from float-funded activities	0
Total Program Income	0

#### Other CDBG Requirements

. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	99.00%

#### Discussion

## Appendix - Alternate/Local Data Sources

1	<b>Data Source Name</b> 2010 Census
	<b>List the name of the organization or individual who originated the data set.</b> U. S. Census Bureau
	<b>Provide a brief summary of the data set.</b> Various demographic and other information specific to the entire City.
	<b>What was the purpose for developing this data set?</b> As a base year source for Needs Assessment. The default base year of 2009 included no data for several key categories
	<b>Provide the year (and optionally month, or month and day) for when the data was collected.</b> The 2010 Census.
	<b>Briefly describe the methodology for the data collection.</b> Census Bureau methodology.
	<b>Describe the total population from which the sample was taken.</b> The entire city as well as smaller divisions thereof, including census tracts and block groups.
2	<b>Data Source Name</b> 2013-2017 ACS
	<b>List the name of the organization or individual who originated the data set.</b> U. S. Census Bureau
	<b>Provide a brief summary of the data set.</b> Various demographic and other information specific to the entire City.
	<b>What was the purpose for developing this data set?</b> To provide a more recent look at vital data pertaining to the service area than the default data contained in the 2011-2015 ACS
	<b>Provide the year (and optionally month, or month and day) for when the data was collected.</b> Estimates compiled by the Census Bureau during 2019
	<b>Briefly describe the methodology for the data collection.</b> Census Bureau methodology.
	<b>Describe the total population from which the sample was taken.</b> The entire city as well as smaller divisions thereof, including census tracts and block groups.